

10/11/77 [1]

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THE PRESIDENT HAS SEEN.

THE WHITE HOUSE
WASHINGTON

TUESDAY - OCTOBER 11, 1977

11:00 A.M.

MR. PRESIDENT:

MRS. CARTER WOULD LIKE
YOU TO CALL WHEN YOU
ARE FREE.

T.K.

*Tim has talked with her
since the call... please ^{done}
see him first. J*

-- Susan

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THE WHITE HOUSE
WASHINGTON

October 11, 1977

Stu Eizenstat
Zbig Brzezinski

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

RE: EXTENT OF HATCH ACT RESTRICTIONS
ON FOREIGN AFFAIRS PERSONNEL

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
✓	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

~~SECRET~~

ACTION	FYI	
		MONDALE
		COSTANZA
✓		EIZENSTAT
		JORDAN
		LIPSHUTZ
		MOORE
		POWELL
		WATSON
		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
✓	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

10/11/77

Mr. President:

No comment from NSC.

Rick

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

October 4, 1977

MEMORANDUM FOR: THE PRESIDENT

FROM: STU EIZENSTAT *Stu*
STEVE SIMMONS *SS*

SUBJECT: Extent of Hatch Act Restrictions
on Foreign Affairs Personnel

Background

In June the House passed H.R. 10, the Hatch Act revision bill. Senate hearings on the bill have been completed, and the Senate Committee mark-up is impending. We plan to offer a series of amendments to the Senate Committee, and a difference of opinion exists between Secretary Vance and our Hatch Act reform policy group on how employees involved in foreign affairs work will be treated under the proposed Hatch Act.

In your election reform message to Congress, you stated that you favor removing Hatch Act restrictions from those federal employees "not in sensitive positions....There should be exceptions for those employees who must retain both the appearance and the substance of impartiality." The House bill does contain provisions which restrict sensitive employees, in large part due to our insistence. An interagency task force, consisting of staff from the CSC, Justice, OMB, and DPS, has been working to strengthen these provisions in the Senate.

Your views are needed to decide:

- Should Hatch Act restrictions be placed on all officer and professional level foreign affairs employees, or should there be a less sweeping prohibition?

Discussion

Secretary Vance has asked that the interagency task force approve a blanket Hatch Act restriction on all employees under the overall direction of the Secretary of State who are at the "officer or professional level" per the attached memorandum. The Secretary has "strong feelings" on this question and believes such restrictions are important to maintain the

"nonpartisanship and bipartisanship" of the foreign affairs agencies. He believes that any partisan activities could raise doubts among the American people about the integrity of our foreign affairs representation as well as raise questions in the minds of foreign governments about the reliability of U.S. representatives.

It is the position of the interagency task force, with which we, Chairman Campbell, and Vice Chairman Sugarman agree, that the Secretary's proposed classification is too broad. The American Foreign Service Association, the Union which represents foreign service employees, also believes that the Secretary's proposal "is far too sweeping." The NSC has not voiced a position and has stated that they consider this a domestic policy issue. Meetings with State personnel have not resolved the issue.

We believe it is important for foreign affairs agencies to have Hatch Act restrictions continued for a large number of their employees. However, just as was done with the IRS and other agencies, we believe an approach which defines the functions of those employees who should remain "hatched" is the best approach. We propose that the Secretary of State be given authority to issue regulations to keep "Hatched" employees who (1) devote significant time to representing the United States in international negotiations or (2) who "exercise discretion in the determination or execution of foreign policy." Any foreign affairs employees who carry out law enforcement, intelligence, or grant making functions would also be "Hatched" as they are under H.R. 10 in other agencies.

We note that although the task force agreed that because of very special security reasons the CIA should be given a blanket prohibition for their employees, the IRS was not given a blanket exemption, and a mutually acceptable definition of IRS restricted position was developed.

The principal reasons we feel our approach for foreign affairs employees should be adopted are:

- It gives the Secretary discretion to continue Hatch Act restrictions on all employees actually engaged in foreign affairs work under his jurisdiction (this would give him more authority than any other Cabinet member to determine Hatch Act restrictions under H.R. 10), but not professionals engaged in functions such as administrative support.
- It is consistent with the approach used to exclude employees in other agencies based on an employee's function.

- The Secretary's definition would invite litigation under the equal protection clause since it would keep State Department and other employees under Hatch Act restrictions while employees in other agencies with similar duties are freed.

Decision

Approve giving Secretary regulatory power to continue restrictions on employees engaged in foreign affairs work.

✓
(Recommended by
DPS, CSC, and
task force)

JR

Approve blanket restriction on all employees at officer or professional level in foreign affairs agencies.

(Recommended by
State Department)

Attachment

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for Preservation Purposes**

DEPARTMENT OF STATE
WASHINGTON

September 30, 1977

MEMORANDUM FOR: THE PRESIDENT

FROM: Warren Christopher, Acting Secretary *WC*

As requested by the domestic policy staff, I am conveying to you Secretary Vance's views with respect to proposed changes in the Hatch Act.

The Secretary believes that the present prohibition of the Act should continue to cover officers in the foreign affairs agencies. Thus he suggests that the categories of Federal personnel in "restrictive positions" which would be exempted from the bill (H.R. 10) to lift certain restrictions on political activities be expanded to include persons in:

"... any position at an officer or professional level staffed by a U.S. citizen in an agency under the overall direction of the Secretary of State."

Cy's strong feelings on this issue reflect his view that the principles of nonpartisanship and bipartisanship should continue to form the basis of the policies and activities of the foreign affairs agencies of government. He thinks that permitting the officers of such agencies to engage in partisan activities could lead to doubts among the American people about the integrity of their representation in foreign affairs and could also raise questions on the part of officials of other governments about the reliability in the policy sense of the U.S. representatives with whom they dealt.

The language suggested by the Secretary would mean that 14,775 officers or professionals in the foreign affairs agencies (State, AID, USIA, ACDA, Peace Corps), or about 68% of total personnel, would remain under the present restraints of the Hatch Act, while 6,756 support staff persons (32%) would be removed from specified restrictions of the Act.

THE WHITE HOUSE
WASHINGTON

October 11, 1977

The Vice President
Hamilton Jordan
Bob Lipshutz
Jack Watson
Jim McIntyre
Zbig Brzezinski

The attached will be submitted to the President. This copy is forwarded to you for your information.

Rick Hutcheson

RE: EXTENT OF HATCH ACT RESTRICTIONS ON
FOREIGN AFFAIRS PERSONNEL

THE WHITE HOUSE

WASHINGTON

12 October 1977

MEMORANDUM FOR THE SECRETARY OF STATE

SUBJECT: Extent of Hatch Act Restrictions on
 Foreign Affairs Personnel

With regard to the above-referenced subject, the President decided to give the Secretary of State regulatory power to continue restrictions on employees engaged in foreign affairs work.

The President read the September 30 memorandum from Warren Christopher on this subject, but did not approve a blanket Hatch Act restriction on all employees at the officer or professional level in foreign affairs agencies.

Rick Hutcheson
Staff Secretary

THE WHITE HOUSE
WASHINGTON

October 11, 1977

Barry Jagoda

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

cc: Tim Kraft
Jody Powell

RE: PANAMA CANAL AND TELEVISION

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
✓	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION
FYI

	MONDALE
	COSTANZA
	EIZENSTAT
	JORDAN
	LIPSHUTZ
	MOORE
✓	POWELL
	WATSON
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	SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

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	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
✓	JAGODA
	KING

✓	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE
WASHINGTON

October 11, 1977

MEMORANDUM FOR THE PRESIDENT

FROM: BARRY JAGODA *B.J.*
SUBJECT: Panama Canal and Television

At the end of last week you asked, "What kind of Interview?", does Bill Moyers propose to conduct with you for his CBS program on the Panama Canal.

Here is an outline of their show (subject to change):

1. Uproar over the Canal--emotionalism
2. Debate over what is to be gained and lost
3. History of the Canal--the Panamanian view
4. White House campaign for passage
5. What's in the Treaty
6. White House briefing, including Q & A on major issues
7. Opposition--the New Right
8. Interview with the President:
 - a) What is at stake for the U.S.?
 - b) Why has the President invested so much political capital here?
 - c) How does the Canal question relate to the rest of the Carter foreign policy?

So, Moyers wants you to put the Treaty in the larger framework of American foreign policy. They are not interested in discussing the nitty-gritty details with you.

I think your views on this subject would be adequately reflected in their show without the interview, but the interview would be the high point of the broadcast and is likely to have the most impact on the audience of 15 million or so folks. The show will air the night of November 1, just about the time Congressmembers will probably be heading home for recess.

The interview would be short (probably five minutes of the program) and I think we could limit your full time of participation to under 15 minutes.

APPROVE *[Signature]*

DISAPPROVE *[Checkmark]*

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*The memo did
not say what the
Moyers interview
was about.*

*I prefer
that*

I

JC

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

October 3, 1977

*What kind of
interview?
J*

MEMORANDUM FOR THE PRESIDENT

FROM:

JODY POWELL *JH*
BARRY JAGODA *B.J.*

SUBJECT:

Panama Canal and Television

An argument can be made to postpone your fireside chat until closer to full Senate consideration next year. To make this case, it is necessary to be sure that you do not seem to be dropping the issue and that you are not pulling back from your announced intention to discuss this subject with the American people. One solution would be to accept an invitation from Bill Moyers and CBS News to participate in an hour special they have scheduled for late October. We recommend that you give Moyers this interview, which would be used as the last 10 or 15 minutes of their hour program. (CBS is reluctant to do the interview if the chat also comes this fall.)

Give Moyers the interview and
postpone the chat

Give Moyers the interview and try
to hold open the chat

Forget the interview

#

*re Treaty:
We need to build
up public support
before the Congress
members go home
J*

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE
WASHINGTON

October 11, 1977

C

MEMORANDUM FOR THE PRESIDENT

FROM:

FRANK MOORE *f.m.*
DAN TATE

Senate
The Finance Committee met both this morning and this afternoon. The only major decision reached today was to approve tentatively the business tax credit provisions of the House-passed bill. This was done by voice vote and only after considerable effort by Chairman Long.

The conservation-oriented provisions are coming under fire from committee members, primarily Republicans, who are showing that our revenue cost/energy savings are out of proportion (that it costs more to conserve a barrel of oil under the bill than to produce a barrel of oil).

The Committee meets again on Wednesday afternoon at 2:00.

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THE WHITE HOUSE
WASHINGTON
October 11, 1977

Jack Watson

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

cc: Stu Eizenstat

RE: MEETING WITH PENN. CONGRESSIONAL
DELEGATION

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
✓	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION
FYI

	MONDALE
	COSTANZA
✓	EIZENSTAT
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	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE PRESIDENT HAS SEEN.

9:00 AM

THE WHITE HOUSE

WASHINGTON

October 10, 1977

MEETING WITH PENNSYLVANIA CONGRESSIONAL DELEGATION

Tuesday, October 11, 1977

9:00 a.m. (20 minutes)

Cabinet Room

From: Frank Moore *F.M.*
Jack Watson

I. PURPOSE

To discuss the economic consequences of recent helicopter contract awards to Sikorsky Aircraft of Connecticut.

II. BACKGROUND, PARTICIPANTS, AND PRESS PLAN

Background: Complete background information will be provided by Jack Watson.

Participants: The President, Senator John Heinz (R), Senator Richard Schweiker (R), Rep. Joseph Ammerman (D-23), Rep. Bob Edgar (D-7), Rep. Joshua Eilberg (D-4), Rep. Allen Ertel (D-17), Rep. Joseph Gaydos (D-20), Rep. Bill Goodling (R-19), Rep. Raymond Lederer (D-3), Rep. Joseph McDade (R-10), Rep. Marc Marks (R-24), Rep. Austin Murphy (D-22), Rep. John Murtha (D-12), Rep. Michael Myers (D-1), Rep. Robert Nix (D-2), Rep. Richard Schulze (R-5), Rep. Bud Shuster (R-9), Rep. Doug Walgren (D-18), Rep. Gus Yatron (D-6), Frank Moore, Bill Cable, Valerie Pinson, and Jim Free.

Press Plan: White House Photographer.

III. TALKING POINTS

To be provided by Jack Watson.

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for Preservation Purposes

THE WHITE HOUSE
WASHINGTON

October 8, 1977

MEMORANDUM FOR THE PRESIDENT

FROM: Jack Watson *Jack*
Bruce Kirschenbaum

SUBJECT: MEETING WITH PENNSYLVANIA
CONGRESSIONAL DELEGATION

This meeting was requested by Representative Robert Edgar on behalf of the Pennsylvania delegation to discuss defense expenditures. They will probably raise three issues:

- (1) Navy's LAMPS helicopter contract which Boeing-Vertol lost in a competitive bid to Sikorsky. (Boeing is in Edgar's district.)
- (2) Installation realignments out of Pennsylvania.
- (3) Loss of defense expenditures for the 16 states in the Northeast-Midwest region.

Background

1. LAMPS' Contract. Last year Boeing-Vertol lost a competitive bid to Sikorsky (Conn.) for the Army's UTAS helicopter. Last month, Boeing again lost to Sikorsky on the Navy's LAMPS helicopter. There is a fair chance that Boeing will close its plant near Philadelphia.

The delegation will make the following points on LAMPS:

- a. Boeing-Vertol was "seduced" into competing for LAMPS after the UTAS loss by the Navy's innuendoes that it would spread the business around.

- b. Since the bids were very close (as DoD admits), the unemployment/economic impact of the contract loss should have been taken into account and the LAMPS contract given to Boeing.

Was Boeing
even
considered?

First, although many people familiar with military procurement assumed LAMPS would go to Boeing after it lost UTAS, as far as we can tell, nothing was ever promised in any way. These types of unspoken assumptions are part of doing business and is one of the known risks.

Second, Boeing's cost estimates were based on an assumption of substantial foreign sales, despite the Navy's stipulation that such an assumption could not be included in the cost calculations.

DMP
4

Third, the Pennsylvania delegation alleges that, contrary to express Congressional direction that the principle of "commonality" not be used in deciding this contract, the Navy did use it. The Navy answers that the policy of "commonality" was not used in this bid. (The commonality principle is intended to develop a five-line helicopter base from which other derivative helicopter models could be designed. The policy, in effect, would give the maker of one "base line" helicopter a bidding advantage on a derivative model. In this case, application of the commonality principle would have favored Sikorsky since it was already building the Army's UTAS helicopter.) According to the Navy, however, express orders were given in the LAMPS contract situation for the commonality principle not to be applied.

Finally, as to whether or not unemployment should have been used as a factor in this bid, the federal government is prohibited from considering such factors in individual competitive contracts. (See procurement discussion below.)

In sum, although the LAMPS' contract did surprise the industry, it appears to have been thoroughly and fairly reviewed.

2. Pennsylvania Defense Expenditure Loss

Unemp -
Lost 12 mos

Between 1969 and 1976, Pennsylvania lost 29,000 military and civilian personnel, 75% being the latter. This amounts to a 32.5% reduction in Pennsylvania's DoD personnel, while the national rate of reduction was about 14%. The Philadelphia area alone has lost 11,700 since 1970, with 28% of that being

Grand Coulee
generator -
for Japan, not
Washington

Frankford Arsenal. The area now has about 17,000 civilian and 4,200 military DoD employees.

The delegation is also concerned about some pending realignment studies:

- (a) New Cumberland Helicopter Maintenance Facility.
The Army is considering consolidating this operation to Texas. It would mean a loss of 527 civilian and 9 military jobs at a DoD savings of approximately \$13-million.
- (b) Consolidation of Defense Cataloging Activities.
Defense Logistics Agency is considering such a move. If Philadelphia is not chosen as the final facility, it will lose 200 civilian employees.
- (c) The Navy is studying the closing of the Naval Electronics Engineering Center in Philadelphia.
There would be an intra-state transfer, with a resulting state loss of 32 civilians' and one military job.

(The delegation has also heard rumors that the Philadelphia regional IRS center is moving out. That rumor is completely unfounded.)

3. Northeast-Midwest Coalition

This 16-state coalition consists of 204 House members of both parties and is chaired by Congressman Michael Harrington. Together with Hugh Carey on behalf of the Coalition of Northeast Governors (CONEG), Harrington has written to you transmitting their recent study of defense expenditures. In summary, their report documents that the 16-state area has lost a disproportionate share of installations, personnel and, perhaps, procurement. (This last item is difficult to track because DoD stopped collecting subcontract data in 1973. The prime contract award locations are misleading since the prime contract awards are assigned to corporate headquarters regardless of where the contract will actually be performed.) I am attaching for your quick review, five tables from the Coalition's report which indicate the general DoD trend to the South and West.

"Tide water"
strategy -
denounce

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New Cumberland
army depot -
helicopter repair
Fort Indiantown
Gap

The reasons for this regional shift have never really been substantiated. Many members of Congress in the Coalition States claim it was part of the Nixon "southern strategy"; others claim that the military simply wants to move out of the colder Northeast-Midwest area to a "nicer" part of the country. The likely truth is that the underlying reasons for the shift are a mixture of many factors: politics; part of the population/business shift to the sunbelt because of life-style, labor costs, energy costs, etc.; obsolescence of older military installations; and reluctance of densely populated areas in the older parts of the country to tolerate flight paths, expansions of facilities, etc.

(NOTE. An intern in the Office of Economic Adjustment has developed an interesting answer to the DoD procurement shift away from the 16-state area. Defense spending has changed significantly in nature. While spending on tanks and automotive material has remained fairly constant (thereby favoring the Northeast-Midwest), aircraft fuselages and particularly electronics equipment have become an increasingly larger part of procurement. Those industries have traditionally been located outside the 16-state area in the South and West. If these preliminary findings are confirmed, it would be the first frank look at the issue and will turn the burden on the 16 states to attract those types of industries.)

The real question is not why it all happened, but what, if anything, should be done about it. Even the delegation admits that the lost bases and personnel cannot be brought back. The Coalition is making the following general requests:

- (1) Freeze future realignments in the Northeast-Midwest, at least until the area is better off economically;
- (2) When choices between installations have to be made lean heavily in favor of these 16 states to make up for past inequities;
- (3) When other realignment actions are contemplated, give special consideration to these 16 states, such as where to locate the troops returning home from Korea.

The Pennsylvania delegation is likely to make similar requests. Thus far, no Administration policy on these issues has been formulated.

Procurement. One of the major complaints of the Coalition, and of the Pennsylvania delegation, is the loss of procurement contracts. Since DoD accounts for 70% of the federal government's \$60-billion annual procurements, they are focusing on DoD's policies. DoD's response has usually been to trace prime contract awards (which deal favorably with the Coalition states) rather than with the subcontract locations where most of the real economic impact occurs. To address this problem, the Coalition is requesting your help in strengthening Defense Manpower Policy #4 (DMP #4).

DMP #4 was issued during the Korean War to allow the New England textile mills to stave off the moves to the South. It directs government procurement to "labor surplus areas" (LSAs). However, the so-called "Maybank" amendment, which is added to the Defense Appropriations bill annually, prohibits paying a price differential to implement DMP #4. GAO has interpreted this to mean that the government cannot use total contract set-asides for labor surplus areas, as it does for small businesses, minority firms, the handicapped, etc.

This year, the Northeast-Midwest Coalition, and in particular Senator Hathaway of Maine and Congressman Joe Addabbo of New York, were successful in amending the Small Business Act to provide that first priority in government procurement contracts shall go to small businesses in labor surplus areas. This amendment would allow total set-asides for DMP #4. On the other hand, the Maybank amendment was again added to the appropriations bill. OMB's Office of Procurement has requested GAO to rule between the two actions. DoD is opposed to DMP #4 while Labor, the OMB procurement office and other domestic agencies support DMP #4. A ruling is expected in a few weeks.

The common arguments against DMP #4 are that it will cost extra money since we would not have full competition (except among companies located in LSA's), and that awarding of defense contracts should not be involved in any way in domestic social issues.

For your information, GSA ran a computer model for a competitive bid on hand tools and found that the price differential for implementing DMP #4 was less than 1%. If this finding could be validly generalized, it would mean that we could take 10% of all federal procurement (i.e., \$6-billion) and apply it in areas of severe economic distress and high unemployment at a cost differential of \$60-million. The Coalition contends that this would be a small price to pay to direct such considerable business to areas of such great need for economic stimulation.

As to whether defense dollars should be used for economic recovery, the answer is probably no more than for small business, the handicapped and other existing targetting policies. Your commitment to this policy is being sought by the Coalition and the Pennsylvania delegation.

I recommend that you respond by indicating that GAO has yet to make a ruling, but that if it rules in favor of a strong DMP #4, you will see that the Congressional action is vigorously implemented. You might add that if the policy proves unproductive, you would not support its renewal when this new language expires in two years.

Installations. I recommend that your response to the general issue of installation realignments be that, regardless of what past Administrations might have done, you have discussed with Harold Brown and Charles Duncan that all such decisions will be made strictly on merit and without any bias in favor of or against any particular region of the country. (The issue that we have not yet adequately addressed is how and to what extent "overall economic impact" should be taken into account in making realignment decisions. That is a matter we must deal with internally in an effort to establish clearer guidelines for DoD.)

"The Tidewater Strategy." Congressman Joshua Eilberg has obtained a copy of a Naval document dated December 13, 1976 called "The Tidewater Strategy" which he claims shows a planned strategy to move all major Naval operations out of the Northeast (e.g., the Philadelphia and Portsmouth Naval Yards) and to consolidate them to the Tidewater area, Norfolk, Charleston and Jacksonville. Since Mr. Eilberg intends to raise the issue when the delegation meets with you tomorrow, I am attaching his letter of October 7th to this memorandum so that you will have the full tone and substance of his position.

I have spoken personally to Graham Claytor about the matter, and Graham made the following points:

- (1) The so-called "Tidewater Strategy" is nothing more than a planning document submitted by the Chief of Naval Materiel, Admiral Michaelis. It is not a policy paper and has never been discussed or reviewed as such by the Secretary of the Navy. It represents nothing more than a concept for developing and maintaining major logistic support facilities close to the supported units.
- (2) There is absolutely no consideration being given to closing the Philadelphia and Portsmouth Naval facilities.
- (3) As the result of significant reductions in the size of the U. S. fleet in the past 10 years, the shore establishment in support of the fleet has, of course, been correspondingly reduced, with the net result having been to consolidate more limited support resources to fewer locations.

I understand that Mr. Eilberg may release the "Tidewater Strategy" document, with his interpretation of it, after the meeting tomorrow. I recommend that you make Graham's points clear, and add that you would never support, nor would DoD or the Secretary of the Navy ever propose, any strategy which was based on a bias for or against one region of the country.

TABLES

SUMMARY TABLE

Region	% of Population 1976	% Tax Burden 1976	% of Principal Installations 1975	% of Base Closures 1951 - 75	% of Personnel 1976	% Wage and Salary Disbursements 1975	% Pro- curements 1976
UNITED STATES	100.0	100.0	100.0	100.0	100.0	100.0	100.0
STUDY STATES	45.3	48.5	20.0	43.0	16.2	17.2	36.8
Northeast	23.2	25.5	13.0	26.0	9.0	9.4	25.7
- New England	5.9	6.0	5.2	10.6	2.6	3.3	11.5
- Mid Atlantic	17.3	19.4	8.0	15.6	6.7	6.1	14.2
East North Central	22.1	23.0	7.0	16.7	7.2	7.3	11.1
SOUTH	33.4	28.1	43.0	26.5	48.4	48.9	25.9
South w/o D.C.	32.0	27.7	42.0	26.5	42.3	47.0	24.8
WEST	22.0	22.9	37.0	30.6	34.2	33.8	37.2

DEFENSE FACILITIESTABLE 1 - AMOUNT AND SHARE, PRINCIPAL INSTALLATIONS, 1975

Region	Amount	% Share
UNITED STATES	441	100.0%
STUDY STATES	89	20.18
Northeast	58	13.15
.New England	23	5.22
.Mid Atlantic	35	7.94
East North Central	31	7.03
SOUTH	189	42.85
South without D.C.	180	40.81
WEST	163	37.96

TABLE 2 - AMOUNT AND SHARE, BASE CLOSURES, 1961 - 1975

Region	Amount	% Share
UNITED STATES	762	100.0 %
STUDY STATES	327	42.91
Northeast	200	26.24
.New England	81	10.63
.Mid Atlantic	119	15.61
East North Central	127	16.66
SOUTH	202	26.5
South without D.C.	250	0.0 26.5
WEST	233	30.57

TABLE 3 - MILITARY CONSTRUCTION BUDGET, FISCAL YEAR 1978
(based in fifty states)

Region	Amount (in thousands)	Percent
UNITED STATES	\$759,843	100.0
STUDY STATES	68,729	9.04
Northeast	48,060	6.32
.New England	16,560	2.18
.Mid Atlantic	31,500	4.14
East North Central	20,669	2.72
SOUTH	333,084	43.83
South without D.C.	330,442	43.48
WEST	358,030	47.11

PERSONNEL

Table 4: Department of Defense Employment, and Increase, 1950-1976

Region	Defense **Employment 1950	Defense Employment 1965	Defense Employment 1976	% Increase 1950-1976
UNITED STATES	1,687,652	2,582,007	2,282,651	35.3%
STUDY STATES	388,390	529,030	376,883	- 3.0
Northeast	252,971	329,241	212,379	-16.0
. New England	60,602	105,599	58,623	- 3.3
. Mid-Atlantic	192,369	223,642	153,756	-20.1
East North Central	136,009	199,789	164,504	21.0
SOUTH	765,028	1,215,199	1,105,595	48.9
South without D.C. Metro Area	648,530	1,073,395	965,418	44.5
WEST*	521,646	812,984	780,754	49.7

*1950 does not include Alaska

**11,998 jobs were listed as undistributed in 1950; 24,794 in 1965; 19,419 in 1976

Table 5: Share of Defense Employment, 1950-1976

Region	% of Total 1950	% of Total 1965	% of Total 1976
UNITED STATES	100.0	100.0	100.0
STUDY STATES	23.0	20.5	16.2
Northeast	14.9	12.8	9.0
. New England	3.6	4.1	2.6
. Mid-Atlantic	11.3	8.7	6.7
East North Central	8.1	7.7	7.2
SOUTH	45.3	47.1	48.4
South without D.C. Metro Area	38.4	41.6	42.3
WEST	30.9	31.5	34.2

Eilberg

Letter

JOSHUA EILBERG
MEMBER
4TH DISTRICT, PENNSYLVANIA

COMMITTEES:
JUDICIARY

CHAIRMAN, SUBCOMMITTEE ON
IMMIGRATION, CITIZENSHIP, AND
INTERNATIONAL LAW

MERCHANT MARINE AND
FISHERIES

SUBCOMMITTEE ON
THE MERCHANT MARINE
SUBCOMMITTEE ON COAST GUARD AND
NAVIGATION

Congress of the United States
House of Representatives
Washington, D.C. 20515

OFFICES:
2135 RAYBURN HOUSE OFFICE BUILDING
WASHINGTON, D.C. 20515
TEL.: 225-8251 AREA CODE 202

216 FIRST FEDERAL BUILDING
CASTOR AND COTTMAN AVENUES
PHILADELPHIA, PENNSYLVANIA 19111
TEL.: RA 2-1717 AREA CODE 215

PLEASE REPLY TO
Washington ADDRESS

October 7, 1977

The President
The White House
Washington, D.C. 20500

Dear Mr. President:

I want to take this opportunity to share with you my very deep concerns about a carefully crafted plan, within the Department of the Navy, to systematically destroy all major Navy operations on the stretch of the Atlantic Coast from the Middle Atlantic region northward into New England.

This massive program -- which has, as its ultimate objective, the shifting of all East Coast Naval operations to Norfolk, Va., Charleston, S.C., and Jacksonville, Fla. -- has been a long time in the making. Labeled "the Tidewater Strategy" by Admiral F. H. Michaelis, Chief of Naval Material, this plan apparently had its beginnings seven years ago. And while it currently is being referred to as a "long-range program," there are unmistakable signs that it is moving inexorably forward and, indeed, may have accelerated in recent months.

I am enclosing copies of relevant Naval documents on this subject which have come into my possession. In them, Admiral Michaelis meticulously spells out the Navy's ultimate intent to remove all of its East Coast Naval support operations -- Navy shipyards, air stations, air rework facilities, and supply, ordnance and fuel depots -- to the Norfolk, Charleston and Jacksonville ports which comprise the Atlantic Tidewater area. It is clear that, in the process, the Navy intends to phase out and close down all Naval operations lying North of the Tidewater.

As Admiral Michaelis sets out in his memoranda, the strategy was conceived by the Chief of Naval Operations in 1970. At that time, the Chief of Naval Material was directed to "consolidate as fully as possible supply, maintenance, and other common support work" within the Tidewater area.

The Admiral's memoranda makes it clear that it was in pursuit of that strategy that, "in 1973, a complex was eliminated -- a shipyard, NARF, fleet homeport, etc." This is an obvious reference to the closure of the Boston Naval complex -- in fact, Admiral Michaelis leaves little doubt that it is Boston to which he refers. In his December 13, 1976 memorandum, the Admiral states that "...in earlier Shore Establishment Realignment efforts, Navy found it prudent to close down a whole complex to the north rather than take severe horizontal cuts at many locations." The Navy's use of the word "prudent" is a gross distortion of the meaning of that word. How could it have been "prudent" to cause major economic disruption in Boston, rather than to make selective force reductions at Tidewater locations? Would it not have been "prudent" to spread the reductions across the board to minimize the economic impact on each individual location, rather than to confine the damage to the Boston area?

The Navy is, at this very moment, vigorously pursuing this strategy of protecting its Norfolk, Charleston and Jacksonville interests -- and, in fact, strengthening them -- at the expense of the other Naval installations further North on the Atlantic Coast. Admiral Michaelis reveals this strategy on the ground that "several recent studies by the office of the Secretary of Defense seeking economically optimal locations" in the Tidewater area, "have generally substantiated the cost effectiveness" of this Tidewater Strategy.

Since the issuance of the December memorandum in which the Tidewater Strategy was, apparently for the first time, committed to paper, the Naval Material Command has moved aggressively toward its full implementation. It has already established Area Logistics Boards to coordinate each of the Tidewater complexes, as evidenced by the February 22, 1977 memorandum, and, as the June 1, 1977 memorandum will show, these Boards have been ordered to address themselves to "fleet support requirements, funding levels and workload at the Tidewater logistics complexes."

The magnitude of their assignment can be seen in the fact that these Boards have been delegated responsibility for "the industrial base, logistics problems, strategies, policy and procedures, activity and facility coordination; resource allocations; training plans; manpower plans; and related matters." Further, they have been instructed to review "selected acquisitions, conversion, and modernization programs."

Behind these carefully phrased orders, Mr. President, can be seen the Navy's goal: to base all East Coast Navy vessels in these three complexes -- Norfolk, Charleston and Jacksonville -- and to build, service and overhaul them there. The work either currently being done or contemplated to be done at Philadelphia and Portsmouth would be halted and the job shifted southward. The memorandum permits of no other interpretation, since Admiral Michaelis concedes that his goal is "overhauling as many ships as possible near their homeports." To the Admiral, this is "an operational consideration of great importance."

In none of the directives do the Naval Shipyard operations at Philadelphia and Portsmouth figure. They are excluded from participation in the Area Logistics Boards. In fact, they are never mentioned, nor are the other Naval air and shore-support facilities North of the Tidewater. If there is any reference to Philadelphia and Portsmouth, I would suggest it lies in the thinly veiled reference to the 1973 fate of the Boston Naval complex. Just as Boston was sacrificed on the altar of "prudence" and expediency, Admiral Michaelis seems clearly to be saying that this will be the ultimate fate, as well, of the last two remaining non-Tidewater facilities.

Philadelphia lies at the very heart of one of the most extensive and concentrated Naval complexes in the Middle Atlantic Coast. It extends over the densely populated region which embraces Eastern and Central Pennsylvania and Southern New Jersey. Within that complex -- at the Naval Shipyard, air stations and support facilities -- are between 90,000 and 100,000 civilian Navy employees, whose jobs would be eliminated under the Tidewater Strategy.

Whether the facilities at which they work are gradually shifted to the Tidewater, or are closed abruptly (as was the case with Boston) the affect will be economic devastation. The loss of this direct employment will take \$1.3 billion a year in payroll out of the Pennsylvania-New Jersey economy, at the most conservative of estimates. If you add in the anticipated indirect unemployment that will inevitably follow, even using a conservative employment multiplier of only 1x1.87, we will lose an additional 187,000 jobs in our area, and suffer an additional annual payroll loss of \$3.5 billion.

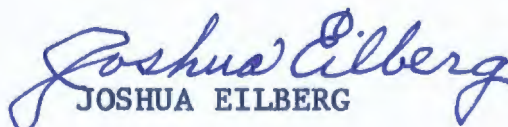
In no way can the Navy justify undercutting the economy of our region by more than a quarter million jobs and nearly \$5 billion in annual payroll -- particularly not on the grounds of "prudence." This would be a shocking disregard of the economic well-being of hundreds of thousands of people, and would devastate a region which contributes many more tax dollars to the Federal government than it receives back from Washington.

Not only am I dismayed at the instigation and escalation of the Tidewater Strategy, Mr. President, I am shocked that, according to Admiral Michaelis, this strategy grew out of "executive sessions with the Joint Logistics Commanders, other DoD officials and congressmen." I can assure you that this was never discussed with me, with any other Members of the Philadelphia or Pennsylvania delegation, nor, to my knowledge, with any other Members of Congress outside the Tidewater area. I simply cannot conceive of decisions of this magnitude being made -- or even the planning for them being instigated at the highest levels within the Department of Defense -- based on secret discussions to which only those Members of Congress who would be the beneficiaries of such a strategy were privy.

I recognize, Mr. President, that the Tidewater Strategy was conceived long before your Administration came to office. I agree that it is possible that, until now, this strategy has not even been brought to your attention. But now that you are aware of it, I firmly believe you have no other course of action open but to order that the plan be rescinded, the coordinating boards be disbanded, and that clear, unequivocal directives be given to the Department of Defense that this scheme, in its entirety, be permanently abandoned. Nothing short of your total public disavowal of the Tidewater Strategy will give us the assurances that are imperative to a region so gravely threatened by this plan.

It is my intention, Mr. President, to raise this issue when the Pennsylvania delegation meets with you in the White House next Tuesday. I wanted to take this opportunity, in advance of this meeting, to present you with all of the evidence of the Tidewater Strategy, so that you could review this matter as fully as possible.

Respectfully,


JOSHUA EILBERG

JE:at

1:50 PM

THIS INFORMATION WAS OBTAINED

THE WHITE HOUSE
WASHINGTON

October 7, 1977

MEMORANDUM FOR THE PRESIDENT

FROM: JACK WATSON

SUBJECT: Photo with National Association of Counties
Officials--Tuesday, October 11, 1977 1:50 p.m.

As you know, NACo has been very supportive of your welfare reform program. They held a big rally here at which Joe Califano spoke; they also went to the key committees on the Hill to lobby for rapid passage of your program. In addition, NACo has helped us with the Hospital Cost Containment bill.

The sole purpose of this greeting is to have a photograph made for their newsletter which shows the NACo officials expressing their support for your welfare reform program.

Representing NACo will be:

Judge William O. Beach
President of NACo
Montgomery County (Clarkesville), Tennessee

John Klein
County Executive
Suffolk County, New York

Frank Jungas
Commissioner
Cottonwood County, Minnesota

Bernie Hillenbrand
Executive Director
NACo

Larry Bailey will be with them.

Electrostatic Copy Made
for Preservation Purposes

THE WHITE HOUSE
WASHINGTON
October 11, 1977

Stu Eizenstat
Bob Lipshutz

The attached CAB Decision was returned in the President's outbox today. This copy is sent to you for your information. The signed original has been given to Bob Linder for appropriate handling.

Rick Hutcheson

RE: AEROMAR (DOCKET 26973) AND TACA
INTERNATIONAL AIRLINES (DOCKET 30994)

cc: Bob Linder

THE WHITE HOUSE
WASHINGTON

<input type="checkbox"/>	FOR STAFFING
<input type="checkbox"/>	FOR INFORMATION
<input checked="" type="checkbox"/>	FROM PRESIDENT'S OUTBOX
<input type="checkbox"/>	LOG IN/TO PRESIDENT TODAY
<input type="checkbox"/>	IMMEDIATE TURNAROUND

ACTION
FYI

<input type="checkbox"/>	MONDALE
<input type="checkbox"/>	COSTANZA
<input checked="" type="checkbox"/>	EIZENSTAT
<input type="checkbox"/>	JORDAN
<input checked="" type="checkbox"/>	LIPSHUTZ
<input type="checkbox"/>	MOORE
<input type="checkbox"/>	POWELL
<input type="checkbox"/>	WATSON
<input type="checkbox"/>	LANCE
<input type="checkbox"/>	SCHULTZE

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page
only*

<input type="checkbox"/>	ENROLLED BILL
<input type="checkbox"/>	AGENCY REPORT
<input type="checkbox"/>	CAB DECISION
<input type="checkbox"/>	EXECUTIVE ORDER
Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day	

<input type="checkbox"/>	ARAGON
<input type="checkbox"/>	BOURNE
<input type="checkbox"/>	BRZEZINSKI
<input type="checkbox"/>	BUTLER
<input type="checkbox"/>	CARP
<input type="checkbox"/>	H. CARTER
<input type="checkbox"/>	CLOUGH
<input type="checkbox"/>	FALLOWS
<input type="checkbox"/>	FIRST LADY
<input type="checkbox"/>	HARDEN
<input type="checkbox"/>	HUTCHESON
<input type="checkbox"/>	JAGODA
<input type="checkbox"/>	KING

<input type="checkbox"/>	KRAFT
<input checked="" type="checkbox"/>	LINDER
<input type="checkbox"/>	MITCHELL
<input type="checkbox"/>	MOE
<input type="checkbox"/>	PETERSON
<input type="checkbox"/>	PETTIGREW
<input type="checkbox"/>	POSTON
<input type="checkbox"/>	PRESS
<input type="checkbox"/>	SCHLESINGER
<input type="checkbox"/>	SCHNEIDERS
<input type="checkbox"/>	STRAUSS
<input type="checkbox"/>	VOORDE
<input type="checkbox"/>	WARREN

THE WHITE HOUSE

WASHINGTON

October 5, 1977

MEMORANDUM FOR THE PRESIDENT

FROM:

BOB LIPSHUTZ
STU EIZENSTAT

RE:

CAB Decisions Re Aeromar (Docket 26973) and
TACA International Airlines (Docket 30994)

These two routine decisions contain three orders --

1. (a) denying Aeromar's application for a foreign air carrier permit because, contrary to CAB policy, Aeromar is not controlled by nationals of the Dominican Republic, where it is incorporated;

1. (b) delaying the effective date of the Aeromar decision until 90 days after your approval, in order to give the carrier an opportunity to file a petition for reconsideration before the Board; and

2. amending TACA's permit so that it can continue to serve Merida, Mexico as an intermediate stop on its flights between San Salvador and New Orleans.

The interested agencies have no objection to the proposed orders. We recommend approval of all three orders (two for Aeromar, one for TACA).

☒ Approve

☐ Disapprove

If you concur, THREE SIGNATURES NEEDED

[Handwritten signature]

10:30 AM

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE
WASHINGTON

MEMORANDUM FOR THE PRESIDENT
VIA RICK HUTCHESON

**Electrostatic Copy Made
for Preservation Purposes**

FROM: GRETCHEN POSTON *GP*

DATE: 3 October 1977

SUBJECT: ARRIVAL SCENARIO
October 11, 1977
Head of State and Commander-in-Chief of the
Federal Republic of Nigeria
Lt. General Olusegun Obasanjo

- 10:00 A.M. Welcoming and Official Parties arrive White House, South Lawn.
- 10:20 A.M. Official Party preceding General Obasanjo arrives White House. Proceed to South Lawn positions.
- 10:27 A.M. The PRESIDENT arrives Diplomatic Reception Room.
- 10:29 A.M. The PRESIDENT is announced, and enters grounds to edge of carpet.

(Music - "Man of the Hour")

- 10:30 A.M. The motorcade carrying General Obasanjo arrives - arrival fanfare. Official introductions.

The PRESIDENT and General Obasanjo move onto platform and into positions for honors.

(Nigerian National Anthem)
(U.S. National Anthem)
(21-gun salute.)

The PRESIDENT and General Obasanjo descend platform for Inspection of Troops. Following inspection, the PRESIDENT and General Obasanjo return to platform for remarks.

Following remarks, Principals return to positions FACING SOUTH as Commander of Troops closes ceremony.

Principals proceed to South Portico Balcony and PAUSE FOR PRESS PHOTO OPPORTUNITY. Proceed into Blue Room via Green Room for receiving line.

- 11:00 A.M. Coffee is served.
- 11:15 A.M. The PRESIDENT and General Obasanjo depart for Oval Office.

X

THE WHITE HOUSE
WASHINGTON

MEMORANDUM FOR THE PRESIDENT
VIA RICK HUTCHESON

FROM: GRETCHEN POSTON *Gp*

DATE: 3 October 1977

SUBJECT: DINNER SCENARIO
Lt. General Olusegun Obasanjo
October 11, 1977

7:15 P.M. Dinner guests begin arrival via Diplomatic Entrance, to Blue Room for refreshments.

(U.S.M.C. harpist in Main Hall.)

7:28 P.M. The PRESIDENT arrives Main Hall.

7:29 P.M. The PRESIDENT moves to North Portico.

7:30 P.M. General Obasanjo arrives Northwest Gate to North Portico to be greeted by the PRESIDENT. Proceed to Blue Room for refreshments.

7:45 P.M. Dinner is served.

8:45 P.M. Dessert is served. Coffee service begins.

(Performance of pianist Susan Starr.
10 minutes.)

8:55 P.M. (Coffee service continues.)

WORKING TIME

9:15 P.M. The PRESIDENT escorts General Obasanjo to North Portico for departure.

The PRESIDENT departs Main Hall.

All guests depart via Diplomatic Reception Room.

THE WHITE HOUSE

WASHINGTON

October 7, 1977

MEMORANDUM TO: MRS. CARTER AND THE PRESIDENT
FROM: GRETCHEN POSTON *GP*
SUBJECT: ARRANGEMENTS FOR NIGERIAN DINNER
October 11, 1977
7:30 p.m.

DECORATIONS

Using the Biddle vermeil tureens, autumn garden selections will be used as centerpieces. Included are pyranantha, bronze daisies, and bronze cysanthemums.

ENTERTAINMENT

Susan Starr, from Philadelphia, began her formal study at the age of four with Eleanor Sokoloff. Three later continued her work with Mrs. Sokoloff and Rudolf Serkin at the Curtis Institute of Music. At the age of six, she became the youngest soloist ever to appear the Philadelphia Orchestra and, at sixteen she became the youngest artist to perform at a Philadelphia Orchestra student concert.

In 1962, Miss Starr won the Silver Medal at the Second International Tchaikovsky Competition, an achievement which established her as an international artist and brought her engagements in the major music centers of Europe. She has appeared with the major orchestras of North America, toured throughout the United States, Central and South America, and Europe. Susan Starr has just returned from her fourth State Department-sponsored tour of the Far East.

PROGRAM: Rachmanioff
Prelude in G Minor
Chopin
Nocturne in D flat
Lizst-Paganini
La Campanella

Susan Starr



"A Star Of
The First
Magnitude."

NEW YORK TIMES

Susan Starr



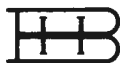
**“BRIMMING WITH BRAVURA...
SHE CRACKLED AND THUNDERED
THROUGH THE SONATA AS BRILLIANTLY
AS ANYONE COULD.”** *The New York Times*

**“MISS STARR, BLENDED POETIC INTRO-
SPECTIVE WITH IMPASSIONED FURY.”**
Chicago Tribune

**“A SENSITIVELY BALANCED, WARMLY
COMMUNICATIVE PERFORMANCE.”**
Los Angeles Times

**“A STUNNING PERFORMANCE—
BRILLIANT AND ENORMOUSLY
FULFILLING.”** *The Washington Post*

Since her debut with the Philadelphia Orchestra at the age of six and her triumph at Moscow's Tchaikovsky Competition, success has been the keynote for the internationally acclaimed pianist Susan Starr. Her scrap books are brimming with glowing reviews, but one recent notice for a New York recital sums up her success in a few sentences: "It is not often a critic has the privilege of an unqualified rave. That privilege came for me Tuesday in Town Hall, as pianist Susan Starr presented four works in a manner as close to definitive as is humanly possible. — Unforgettable magic. — Incredible range of dynamics and individual phrasing. — Susan Starr's talent places her in the forefront of living pianists regardless of age, nationality, race, creed—or sex." This is the kind of excitement Susan Starr generates.



HERBERT BARRETT MANAGEMENT

1860 Broadway • New York, N.Y. 10023 • Cable Address: HERBARRETT • (212) 245-3530

Steinway Piano RCA Records Front Photo: Christian Steiner

THE WHITE HOUSE

WASHINGTON

October 7, 1977

MEMORANDUM FOR THE PRESIDENT

FROM: JIM FALLOWS *JF*

SUBJECT: Remarks and Toast for Nigerian Visit - 10/11-12/77

Jerry Doolittle has prepared the following talking points for General Obasanjo's arrival and dinner.

Arrival Statement:

1. Almost exactly 17 years ago -- one week after Nigeria's independence -- President Eisenhower met here with the Prime Minister of Nigeria, Sir Abubakar Tafawa Balewa. A year later, the Prime Minister met with President Kennedy. Now it is your turn to meet with Nigeria's present head of state, Lt. Gen. Obasanjo (pronounced "Oh-bas-anjo")-- and to look forward to your own visit to Lagos next month.
2. Nigeria and the United States share: traditions of respect for the law and human rights; federal systems rooted in the rich cultural and ethnic diversity of our respective peoples; a well-established and independent judiciary; economic climates in which entrepreneurial talent is rewarded; and determination to speak responsibly for peace and justice in the international community.
3. Nigeria is our most important trading partner in Africa, and our second largest (after Saudi Arabia) source of imported oil. We buy 55-60% of Nigeria's oil production. Nigeria is also a major producer of peanuts, but fortunately most of them are for domestic consumption and thus do not compete with Georgia peanuts.
4. General Obasanjo visited the United States just after the Nigerian civil war, in which he was Chief of Army Engineers and led the troops that defeated Biafra. His American visit, significantly, was to obtain heavy equipment to help reconstruct his country. As a Southerner, you know the damage that can be done a nation by civil war, and you are struck by how effectively Nigeria has worked toward reconciliation and reconstruction under Gen. Obasanjo's leadership.

5. You are just as impressed by the progress he has made in returning his nation to civilian rule after a troubled time. His government has committed itself to finishing the job by October of 1979. Nigeria has already had local elections and has produced a draft of a new constitution much like ours -- with an elected President and a bicameral legislature.

6. Nigeria underscored its position as a leader among African nations by staging the Black Arts Festival this February (Andy Young attended this). This international festival was called FESTAC (Festival of Arts and Culture).

Dinner Toast:

1. Lt. Gen. Obasanjo presides over a dynamic economy whose growth over the past few years has been very impressive. Most of this is due to the work of the Nigerian people and their leaders, but the United States is proud to have helped in some small measure by sharing its technology and management know-how, by assisting resource exploration and by expanding long-term investment. The future is bright for the Nigerian economy.

2. We seek opportunities to learn from African leaders what is important to their countries, and to discuss United States participation in the determined march toward racial justice and peace in southern Africa.

3. We are committed to helping African states develop their most precious resource -- their people. You are particularly pleased that 15,000 Nigerians alone are studying in the United States, the majority of whom will return home to apply their knowledge in Nigeria.

4. You are grateful for His Excellency's advice on expansion of trade between us, solutions to the problems of southern Africa, development of the Third World, and fair distribution of the world's goods to all its people.

5. You believe that after these productive and amicable discussions with a fellow engineer, you can now call him "friend". You ask everyone to join you in a toast to Lt. Gen. Obasanjo and the people of the Federal Republic of Nigeria.

#

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR THE PRESIDENT AND MRS. CARTER
VIA RICK HUTCHESON

FROM: GRETCHEN POSTON *GP*

DATE: 7 October 1977

SUBJECT: DINNER SCENARIO
Visit of Lt. General Olusegun Obasanjo

Please find attached the scenario for the working
dinner to be held on 11 October, 1977.

Also attached is information pertaining to the
decorations and the entertainer for the evening.

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

MEMORANDUM FOR THE PRESIDENT
VIA RICK HUTCHESON

FROM: GRETCHEN POSTON *gp*

DATE: 3 October 1977

SUBJECT: ARRIVAL SCENARIO - October 3, 1977

Please find attached the scenario for the visit
of Lt. General Obasanjo.

Copy provided for Mrs. Carter.

THE WHITE HOUSE
WASHINGTON

October 11, 1977

Jack Watson

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

cc: Stu Eizenstat
Frank Moore

RE: PENN. CONGRESSIONAL DELEGATION
CONCERNS

THE WHITE HOUSE
WASHINGTON

Jack -

Follow up on
all this - prepare
a memo for me,
then see me
with it -
J

Electrostatic Copy Made
for Preservation Purposes

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
/	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
		MONDALE
		COSTANZA
	/	EIZENSTAT
		JORDAN
		LIPSHUTZ
	/	MOORE
		POWELL
/		WATSON
		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

/	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE

WASHINGTON

October 10, 1977

MEETING WITH PENNSYLVANIA CONGRESSIONAL DELEGATION

Tuesday, October 11, 1977

9:00 a.m. (20 minutes)

Cabinet Room

From: Frank Moore *F.M.*
Jack Watson

I. PURPOSE

To discuss the economic consequences of recent helicopter contract awards to Sikorsky Aircraft of Connecticut.

II. BACKGROUND, PARTICIPANTS, AND PRESS PLAN

Background: Complete background information will be provided by Jack Watson.

Participants: The President, Senator John Heinz (R), Senator Richard Schweiker (R), Rep. Joseph Ammerman (D-23), Rep. Bob Edgar (D-7), Rep. Joshua Eilberg (D-4), Rep. Allen Ertel (D-17), Rep. Joseph Gaydos (D-20), Rep. Bill Goodling (R-19), Rep. Raymond Lederer (D-3), Rep. Joseph McDade (R-10), Rep. Marc Marks (R-24), Rep. Austin Murphy (D-22), Rep. John Murtha (D-12), Rep. Michael Myers (D-1), Rep. Robert Nix (D-2), Rep. Richard Schulze (R-5), Rep. Bud Shuster (R-9), Rep. Doug Walgren (D-18), Rep. Gus Yatron (D-6), Frank Moore, Bill Cable, Valerie Pinson, and Jim Free.

Press Plan: White House Photographer.

III. TALKING POINTS

To be provided by Jack Watson.

THE WHITE HOUSE
WASHINGTON

October 11, 1977

Jack Watson

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

RE: NIOSH

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
/	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
		MONDALE
		COSTANZA
		EIZENSTAT
		JORDAN
		LIPSHUTZ
		MOORE
		POWELL
/		WATSON
		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

*Jack -
I prefer to
leave as is
if possible
I*

MEMORANDUM TO: THE PRESIDENT

FROM:

Jack Watson *Jack*

October 7, 1977

RE:

National Institute for Occupational
Safety and Health (NIOSH)

This is in response to your inquiry about the status of the NIOSH center which New York City is very interested in having located there. New York City's interest in the facility is somewhat premature, since no decision has been made as to whether or not a new NIOSH center will be necessary.

Joe Califano has appointed a three-member task force consisting of Julius Richmond, Assistant Secretary for Health; Don Frederickson, Director of National Institutes of Health; Bill Foege, Director for the Center of Disease Control in Atlanta; and asked them to report back to him within two weeks with recommendations regarding several questions. At present, the NIOSH operations are located primarily in Cincinnati, with smaller units in Morgantown, West Virginia and Washington, D.C.

The questions to be answered are:

1. Do we need to consolidate the three facilities into one center, or is it economically and program-matically feasible to continue the operations as they are?
2. If we do need to consolidate, is it necessary to build a new facility, or can we remodel and expand the facility in Cincinnati? If that is not feasible, is there some other existing facility that we can use for the center and, thereby, avoid the delay and expense of building a new one.

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If none of the foregoing alternatives is feasible, it will then be necessary to recommend an appropriation for a new facility. Although no specific planning or costing has been done, the ballpark estimate for constructing a new facility is \$30 million. Joe Califano would like very much to avoid having to build a new facility, if it's at all possible. In addition to New York City's interest in a new NIOSH center, HEW has also been lobbied heavily by Speaker O'Neill for Boston, Massachusetts; Senators Glenn and Metzenbaum and Lt. Governor Celeste for Cincinnati; Dan Rostenkowski and Mayor Bilandic for Chicago; Mayor Coleman Young and others for Detroit. Needless to say, if the decision is made to build a new facility, virtually every city in the country will be interested in having it.

I agree

I have asked Secretary Califano to keep us informed of the task force's progress and will report back to you within the next two weeks regarding their findings.

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for Preservation Purposes**

Tel: 566-5090

THE PRESIDENT HAS SEEN.

413-77

*Jack
status?
J*

For Release:

Tuesday, August 23, 1977, A.M.'s

Mayor Abraham D. Beame today urged the Department of Health, Education and Welfare to locate a planned 3,000-job occupational safety and health research facility in the City of New York.

In a letter to HEW Secretary Joseph A. Califano, Jr., the Mayor noted that six sites offered by the City best meet the site criteria established by the department for the main research facility of the National Institute for Occupational Safety and Health (NIOSH). The City is among a number of metropolitan areas across the country now being evaluated by a special HEW site selection team. No timetable for the final site selection has been announced.

Reviewing the advantages of a New York City location for the NIOSH Center, Mayor Beame noted:

"The City of New York is the hometown for an unmatched concentration of medical schools, teaching hospitals, engineering schools, professional societies, and related institutions.

"The metropolitan area also has no equal as a laboratory for the National Institute's work program. It offers a full range of harbor and transportation activities. The City is a richly varied manufacturing center, with everything from high technology electronics to garment manufacturing. Over \$3 billion in public construction alone is now underway or approved, ranging from new underground subway lines and a major highway to new sewage treatment plants and public buildings."

The City's Office of Economic Development, the Department of City Planning and the Public Development Corporation have mounted a coordinated campaign to bring the NIOSH center here since the City was advised in March, 1977, that New York was under consideration as a possible site for the \$60 million project.

Site selection specialists from HEW were shown six New York sites by the City's development specialists earlier this year. The sites are:

(more)

THE WHITE HOUSE
WASHINGTON

October 11, 1977

Bob Lipshutz

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

cc: Stu Eizenstat
Jack Watson
Zbig Brzezinski
Bob Linder

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
/	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
		MONDALE
		COSTANZA
	/	EIZENSTAT
		JORDAN
/		LIPSHUTZ
		MOORE
		POWELL
	/	WATSON
		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day


	ARAGON
	BOURNE
/	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

October 7, 1977

MEMORANDUM FOR THE PRESIDENT

FROM: Robert Lipshutz 
SUBJECT: Executive Protective Service - protection
of foreign diplomats, diplomatic missions
and residences

This is to confirm the delegation to me of the authority to act on requests from the Assistant to the President for National Security Affairs, Department of State, and the Treasury Department for assignment of Executive Protective Service personnel to protect visiting foreign officials as well as various diplomatic offices and missions on a temporary basis.

You have directed that my authority to authorize such protection shall be for a period of no greater than 10 days in any one instance; authorization for more extensive protection of any one individual or diplomatic office/residence will be requested from you by memorandum, as has been the practice in the past.

Should I decline to authorize protection, the requesting party shall have the right to appeal my decision to you, personally.

APPROVE  _____

DISAPPROVE _____



THE WHITE HOUSE
WASHINGTON

October 11, 1977

Stu Eizenstat

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

cc: The First Lady

RE: 50TH ANNIVERSARY - NATIONAL
CONFERENCE OF CHRISTIANS
AND JEWS.

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
/	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION
FYI

	MONDALE
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	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

October 7, 1977

Susan Clough

The attached is sent to you for
action.

Rick Hutcheson

cc: The First Lady

RE: 50TH ANNIVERSARY NATIONAL CONFERENCE
OF CHRISTIANS AND JEWS

THE WHITE HOUSE
WASHINGTON

October 7, 1977

MEMORANDUM FOR THE PRESIDENT

FROM:

STU EIZENSTAT

Stu

SUBJECT:

50th Anniversary
National Conference of Christians and Jews

Attached is a copy of the September 30 letter written to you asking you and Mrs. Carter to serve as Honorary Chairpersons of the NCCJ's 50th Anniversary.

I would like to encourage you to accept this honor.

*Stu -
Statement ok - no on
"Chairpersons" - standing
policy
J*

Office of the President

THE NATIONAL CONFERENCE OF CHRISTIANS AND JEWS, inc.

43 WEST 57th STREET
NEW YORK, N. Y. 10019

(212) 688-7530

September 30, 1977

The Honorable and Mrs. Jimmy Carter
The White House
1600 Pennsylvania Avenue, N.W.
Washington, D. C. 20500

Dear President and Mrs. Carter:

In 1978 the National Conference of Christians and Jews will celebrate its 50th Anniversary, and on behalf of our national chairmen, national board and the staff of the NCCJ, I am asking that the two of you honor us by serving as Honorary Chairpersons of the NCCJ's 50th Anniversary.

It would be the first time that the President and the First Lady of our nation have served as honorary chairpersons of any NCCJ event. With the exception of your two immediate past predecessors, other United States Presidents have served as honorary Brotherhood Week Chairmen since the inception of the Week in 1934.

We deeply admire and appreciate the warm and loving family relationship you have and what it represents to the world. Moreover, your committed emphasis of human rights and respect also is what the NCCJ has been about since its inception in 1928, and we are proud that you have emphasized such a fundamental issue.

The Conference, incidentally, was founded by Chief Justice Charles Evans Hughes, Rev. Dr. S. Parkes Cadman, Ambassador Carlton J. H. Hayes, Roger Williams Straus and other distinguished Americans who were outraged at the hatred and division which erupted over Governor Alfred E. Smith's campaign for the presidency as the Democratic Party nominee.

This handful of men and women of good will established a continuing program to combat prejudice and convince Americans that the ideal of brotherhood and human rights and equal treatment was vital to the nation's strength and unity.

The Hon. and Mrs. Jimmy Carter

-2-

September 30, 1977

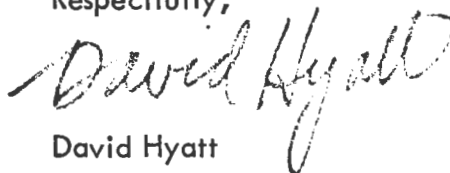
We hope that you and Mrs. Carter will consent to be the Honorary Chairpersons of our Anniversary Year. We expect other notable dignitaries to be a part of the national committee, but it's you and the First Lady who set the example.

It is our fervent hope that the two of you will consent to be the Chairpersons. If so, we would like a picture of you two and perhaps a brief statement about the NCCJ's 50 years.

As we did when we asked you to offer a Brotherhood Week statement last February, we have enclosed a brief statement for your convenience. We appreciated the consideration you gave us in issuing a Brotherhood Week statement and look forward to your reply.

Thank you for your consideration. May you always walk with God.

Respectfully,

A handwritten signature in dark ink, appearing to read "David Hyatt", written in a cursive style.

David Hyatt

DH:es
Enclosure

CC: Stu Eizenstadt
Special Assistant to the President

DRAFT STATEMENT RE NCCJ'S 50TH ANNIVERSARY

On the occasion of the 50th Anniversary of the National Conference of Christians and Jews, we offer our sincerest congratulations and gratitude for your 50 years' combatting prejudice and bigotry. You have done much to ameliorate intergroup strife and improve human rights in our pluralistic society. By rallying men, women and children of good will to assist any group under prejudicial attack, the NCCJ has played a vital role in making organized bigotry an unpopular cause in this country.

We applaud your continued efforts and hope that within the next 50 years we truly will see a society where the respect for the rights and dignity of our fellow persons is the cornerstone of human rights.

ok
J Carter

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12:10 p.m.

THE PRESIDENTIAL ARCHIVES

THE WHITE HOUSE

WASHINGTON

October 11, 1977

MEMORANDUM FOR THE PRESIDENT

FROM: HAMILTON JORDAN *H.J.*

SUBJECT: Meeting with Arthur Krim, Steve Ross, Jay Emmitt
12:10 p.m., Tuesday, October 11, 1977
The Oval Office (5 minutes)

These three men are good friends and were responsible for the highly successful New York Presidential Dinner. They are now working fulltime to help salvage the Los Angeles dinner. Your personal thanks for their efforts and some words of reassurance on Israel would be good.

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for Preservation Purposes

THE WHITE HOUSE
WASHINGTON

October 11, 1977

Hamilton Jordan

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

cc: Jim Gammill

RE: NATIONAL COMMISSION ON
LIBRARIES AND INFORMATION
SCIENCE PAS TERM: 5 YEARS
WAE

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
/	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION
FYI

	MONDALE
	COSTANZA
	EIZENSTAT
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	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

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	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

/ KING *Gammill*

THE WHITE HOUSE

WASHINGTON

October 7, 1977

MEMORANDUM FOR THE PRESIDENT

FROM: HAMILTON JORDAN *H.J.*
SUBJECT: National Commission on Libraries and
Information Science PAS Term: 5 years
WAE (5 vacancies)

The National Commission on Libraries and Information Science is an independent advisory commission concerned with improving the library and informational centers of the country.

The Commission has fourteen members, with the Librarian of Congress serving as an ex officio member. Members are appointed by you with the advice and consent of the Senate.

The five recommended candidates represent the areas of public libraries, academic research facilities and computer informational services.

RECOMMENDATION:

Appoint the attached slate to the National Commission on Libraries and Information Science.

✓ approve disapprove



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FRANCES H. NAFTALIN (Minnesota)

Presently a member of the Minneapolis Public Library Board, the State Library Advisory Commission, the United Way Community Planning and Research Division Board, and other community service boards.

JOAN H. GROSS (New York)

Holds Masters degree in Library Service. Past member of the American Library Association. Experienced in advertising educational media services and public relations. Assisted Gerard Doherty in New York campaign.

ROBERT W. BURNS, JR. (R-Colorado)

Nominated by President Ford to serve on the National Commission on Libraries and Information Science, but never reached Senate hearing. Presently Assistant Director of Libraries for Research Services, Colorado State University Libraries. Recommended for appointment by Charles Kirbo.

HORACE TATE (Georgia)

Presently Associate Executive Secretary of the Georgia Association of Educators.

CLARA S. JONES (Michigan)

Presently Director of the Detroit Public Library. Also President of the American Library Association. Recommendations received by the Executive Director, National Commission on Libraries and Information Science and Mayor Coleman Young.

R
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S

Biographical Summary

Frances Healy Naftalin
66 Seymour Avenue S.E.
Minneapolis, MN 55414
(612) 373-2530

Civic Activity (Current)

Minneapolis Public Library Board. Elected to 6-year term 1971. Candidate for re-election 1977.

State Library Advisory Commission. 1971-present.

Minneapolis Board of Estimate and Taxation. Library Board representative 1974 to present.

Eitel Hospital Board. 1974 to present.

Minneapolis Foundation Board. 1974 to present.

Minneapolis Equal Opportunity Fund Board. 1976 to present.

Minnesota Council on Foundations Board. 1976 to present.

Metropolitan State University Foundation Board. 1974 to present.
Board President, 1975 to present.

Associated Colleges of the Twin Cities Board. 1976 to present.

Twin Cities Institute for Talented Youth Board. 1969 to present.
President 1971-72.

United Way, Community Planning and Research Division Board. 1976 to present.

United Way, Government Relations Task Force. 1977 to present.

Associated Charities of Minnesota Board. 1976 to present.
Executive Committee 1977-

East Side Neighborhood Services, Long-range Planning Team. 1977-
League of Women Voters. 1941 to present.

(Previous)

Commission on Minnesota's Future. Co-Chairperson, 1973-77.
(Four-year Statewide group, established by State Legislature,
appointed by Governor.)

Hennepin County Health and Welfare Council Board. 1971-76.

Red Cross, Minneapolis Chapter Board. 1971-74.

National Federation of Settlements and Neighborhood Centers Board. 1966-69.

East Side Neighborhood Services Board. 1962-72. Executive Committee 1970-72

University of Minnesota, College of Liberal Arts Alumni Board. 1960-65.
President 1963-64.

Political Activity

DFL Feminist Caucus. Charter Member 1973. Executive Committee 1973-76.

Hennepin County Women's Political Caucus. 1976-

WEAL (Women's Equity Action League). 1971-76.

Minnesota Democratic-Farmer-Labor Party. Various committees and offices,
1944 to present.

Business Activity

First National Bank of Minneapolis, Board of Directors. 1975 to present.

General Securities, Inc. (Mutual Investment Fund), Board of Directors,
1972-75.

Professional Activity

Psychometrist, Student Counseling Bureau, University of Minnesota, 1941-44.

Counseling assistantship, General College, University of Minnesota, 1940-41.

Education

Graduate work, Child Welfare Research Station, University of Iowa. 1939-40.

B.A., University of Minnesota, Majors in Psychology and Romance Languages,
Magna Cum Laude, Phi Beta Kappa. 1939.

Personal Data

Born: March 20, 1919, Minneapolis, Minnesota.

Married: Arthur Naftalin, July 3, 1941.

Children: Mark (August 2, 1944).

David (November 8, 1945).

Gail (June 18, 1950).

Grandson: David Jerome Naftalin (March 19, 1970).

August 20, 1977

JOAN H. GROSS

101 Central Park West
New York, New York 10023

212-874-1389

EDUCATION

1949-1951 Stanford University

1953 B.A. in English
 University of North Carolina at Chapel Hill

1974 M.L.S. with honors
 Columbia University. School of Library Service.

EMPLOYMENT

1976 New York State Carter-Mondale Campaign
 Assistant to Gerard F. Doherty, New York State
 Campaign Director.

 Served as liaison between the field staff and the
 following:

 1. Mayor Beame's Office.
 Howard Rubenstein and Susan Friedwald.

 2. Governor Carey's Office.
 Carol Opton

 3. The Legislative Campaign Committee.
 Michael DelGiudice and Ross Graham.

 Developed and maintained campaign performance budget.

1974-1976 Ultra Sport, Inc.

 Developed public relations and advertising program
 for new tennis apparel and equipment company.
 Supervised regional sales personnel.
 Monitored promotion and sales operation.

1972-1974 Columbia University. Butler Library.

 Research and editorial work for Columbia University
 professors and for the Columbia University Press.

1954-1956 Young and Rubicam Advertising Agency.

 Wrote radio and television commercials for the
 following clients: Bordens, Metropolitan Life
 Insurance Company, Jello, Piels Beer.

VOLUNTEER ACTIVITIES

1976	Democratic National Convention New York City Host Committee.
1974	Walden School High School Media Consultant.
1973	Charles Evans Hughes High School Young Adult Reading Consultant.
1971-1974	American Library Association College and Research Libraries Committee.
1962-1967	New York Public Schools Taught reading to educationally disadvantaged elementary school children on one-to-one basis.
1956-1961	Connecticut League of Women Voters Membership and Voter Registration Committees.

References will be furnished upon request.

Vitae

Robert W. Burns, Jr.

Education:

1951	B.A.	University of Colorado	History
1955	M.S.L.S.	University of Denver	Library Science

Library Experience:

1956-57	Chief Reference Librarian, Omaha Public Library
1957-60	Head of Circulation Department, University of Idaho Library
1960-68	Head of Science/Technology Library, University of Idaho
1968-75	Associate Librarian for Research and Development, Colorado State University Libraries
1975-	Assistant Director of Libraries for Research Services

Conferences, Institutes and Workshops Attended:

1973	Library Association, London and Home Counties Branch, Management Course, "Problems of Growth: The Expansion & Diversification of Libraries," June 4-8 at West Dean College, Chichester, U.K.
1971	Annual Conference of the Graduate Library School, University of Chicago, "Operations Research: Implications for Libraries," August 2-4.
1971	Workshop on "Cost Analysis of Library Operations," at University of California (Santa Cruz), August 27-28.
1969	Annual Clinic on Library Applications of Data Processing at University of Illinois, April 28-May 1.
1966	Seminar on "Computer Based Systems for Libraries," University of Illinois, Urbana, June 27 to July 16.
1962	Member of American Library Association Exhibit Staff, Seattle World's Fair in "Library 21," June 11-July 13.

Teaching Experience:

Graduate School of Library Science, University of Denver		
1964	Summer	Literature of the Sciences
		Organization & Development of Libraries
1970	Fall	Library Systems Analysis Design
1971	Fall	Library Systems Analysis Design
1971	Spring	Library Systems Analysis Design

Consulting and Research:

1969 and 1970 Summers. Project Leader for Library Systems Analysis Institute. University of Denver, Graduate School of Library Science.

July 1969-December 1970. HEW Research Proposal Funded for "The Design and Testing of a Computerized Method of Handling Library Periodicals." Principal Investigator.

July 1973-December 1973. USDA Research Proposal funded for National Agricultural Library, "The Elements of Access to Agricultural Sciences Information." Principal Investigator.

1972/73 Consultant to R. R. Bowker & Company.

1973 Consultant to University of Northern Colorado Automation of Circulation Desk.

1974 Consultant to Tri-College Library Consortia (North Dakota State University, Moorhead State College, and Concordia College) on Merger of Technical Service Departments.

1974/75 Council on Library Resources Fellow.

1974 Advisor on Student Term Project, "A Cost-Effectiveness Analysis of the Automation of a Circulation System," for University of Sheffield.

1975 Sabbatical granted by Colorado State University Libraries to investigate project on "A Comparative Assessment of In-House Operational Statistics Collected by Automated Circulation Systems in Medium to Large College/University Libraries over the U.S. and Canada."

1976 Consultant to Oregon State University Libraries.

Professional Societies and Memberships:

American Library Association
American Society for Information Science
Colorado Library Association
Beta Phi Mu (Honorary)

Creative Education Activities:

Automation Committee, Rocky Mountain Bibliographic Center, 1971-1974.
Member Local Arrangements Committee, ASIS Annual Meeting in Denver, 1971.
Advisory Board, Colorado Academic Libraries Book Processing Center, 1970-1973.
Chairman, Shared Cataloging Committee, 1972-1973.
Referee for papers submitted to ASIS Annual Meeting, 1971.
Member ASIS Committee on Networks, 1972-1973.
Editor SIG/CBE Newsletter, 1973 (Dec.), 1974.

Creative Education Activities (Con't):

Member MPLA Technology Task Force Committee, 1973-1974.

Member Library Formula Budget Committee of Colorado Commission on Higher Education, 1975- .

Cabinet Representative for Special Interest Group on Costs, Budgeting and Economics (SIG/CBE) of American Society for Information Science, 1975-1976.

Chairman for Session IV LRRT (Library Research Round Table) Research Forum Series, "Advances in the Application of Statistical Methods in Library Research," July 2, 1975.

Planned All Sessions for 1976 LRRT (Library Research Round Table) Research Forum Series to Be Given During the Centennial Conference of the American Library Association in Chicago, July 1976.

Biographical Listings:

A Biographical Directory of Librarians
Who's Who in the West
Men of Achievement

University-Wide Activities (Colorado State University):

Member Faculty Council, 1969-1974.

Chairman University ID Card Committee, 1969-1970.

Member Computer Center Advisory Committee, 1969- .

Community/State-Wide Activities:

Colorado Mountain Club. Treasurer of Ft. Collins chapter, 1969-1970.

Elected to State Board of Directors, 1973-1975.

Ft. Collins Public Library. Member Board of Directors, 1974- .

Publications:

Books:

Serials Book Catalog. Publication #12. Colorado State University Libraries, 1972.

"Developing and Maintaining a Small Personal Reprint Library." Chapt. 4, p. 47-51, in Wildlife Management Techniques. 3rd ed. rev. ed. by Robert H. Giles, Jr., Washington, D.C., The Wildlife Society, 1969.

"Using the Literature on Wildlife Management," p. 13-45, Chapt. 3, in Wildlife Management Techniques. 3rd ed. rev. ed. by Robert H. Giles, Jr., Washington, D.C., The Wildlife Society, 1969.

Periodicals:

"An Empirical Rationale for the Accumulation of Statistical Information." Library Resources & Technical Services. 18(3): 253-258. Summer, 1974.

and John T. Gladden.

"Suggested Patterns for the Accumulation of Statistical Cost Information by a University Circulation Department," p. 31-32. Proc. of American Society for Information Science. Vol. 10. Greenwood Press, 1973.

"Genesis of a System: Or Automation Can Be Fun", Colorado Academic Library. 9(2): 19-22. Spring, 1973.

"Biblioteca e Enfoque Sistemico." Revista Da Escola De Biblio-Teconomia Da UFMG. 1(2): 164-183. Setembro, 1972.

"A Generalized Methodology for Library Systems Analysis." College and Research Libraries. 32(4): 295-303. July, 1971. Article later translated into Portuguese.

"The Pacific Northwest Federation of Forestry Libraries--"An Experiment in Regional Cooperation." PNLA Quarterly. 33(2): 20-25. Winter, 1969.

"The Library of the Future." The Bookmark, 15(4): 62-3.
December, 1962.

"Literature Resources for the Sciences and Technologies: A
Bibliographic Guide." Special Libraries, 53: 262-271, May-
June, 1962.

"A Directory of Booksellers in the Sciences." Journal of the Idaho
Academy of Science. 3: 7-12, April, 1962.

"Machine Information Retrieval--A New Game of Button Button."
Journal of the Idaho Academy of Science. 2(1): 1-15. April, 1961.

"Nation-Wide Library Service." Bookmark, (University of Idaho)
11: 91-92. March, 1959.

Reports:

_____ and Anderson, L. W. A Review of the Technical Services Programs
at the Oregon State University Libraries. Fort Collins, Colorado,
Feb. 15, 1976.

Library Performance Measures as Seen in the Descriptive Statistics
Generated By a Computer Managed Circulation System. Fort Collins,
Colorado State University Libraries, 1975. Report to the Council on
Library Resources as A Fellow of CLR, January-July, 1975.

An Investigation Into the Feasibility of Merging Three Technical
Processing Operations Into One Central Unit. Final Report for
the Tri-College University (North Dakota State University, Moorhead
State College, Concordia College). August, 1974. ED100 341.

_____ and Dr. L. W. Anderson. The Elements of Access to Agricultural
Sciences Information Within Colorado, Montana, New Mexico, and Wyoming:
A Study Prepared For the National Agricultural Library. Grant
12-03-01-6-171 (NAL-8). Fort Collins, Colorado, Colorado State University
Libraries, 1974. Issued by NTIS as PB 234-351/5GA.

_____ and Dr. R. W. Hasty. A Survey of User Attitudes Toward Selected
Services Offered by the Colorado State University Libraries. Urbana,
Graduate School of Library Science, University of Illinois, November 1975.
Occasional Paper 121. Also published by ERIC as ED 086261.

"The Design and Testing of a Computerized Method of Handling Library
Periodicals." (Title 111). Grant OEG-8-9-15002-2022 (095) Mod.
Bureau BR-9-H-022. December, 1970. Colorado State University,
Fort Collins. 64 p. 38 ref. EDRS:ED050 753; HC \$3.29, MF \$0.65.

"An Investigation into the Significance of Age as a Factor in
Selecting an Optimum Circulation Period for Serials." Colorado State
University Libraries, November, 1970. ERIC ED 048 881.

"Evaluation of the Holdings in Science/Technology in the University of Idaho Library." University of Idaho Library Publication No. 2. June, 1968. 52 p.

"Serial Holdings in Forestry in the University of Idaho Library." Suppl. to the Bookmark, vol. 19, number 2, December, 1966.

"Science and Technology Literature." A Selected Bibliography of Sources." Suppl. to vol. 17, no. 1 of September, 1964. Bookmark (University of Idaho).

"Guide to the Literature of Metallurgy." Prepared for the College of Mines at the University of Idaho to hand out to their students for help in using the library. Mimeographed by the College of Mines. September, 1960.

"Guide to the Literature of Bacteriology." 29 pp. Moscow, 1960.

Letters to the Editor:

"Impossible Goal Setting." Letter to the editor. Journal of the American Society for Information Science, 24(3): 234-235, May-June, 1973.

"Systems Definitions." Letter to the editor. Journal of the American Society for Information Science. 22(1): 65, January-February, 1971.

Book Reviews:

Review of The Evaluation of Information Services and Products, by King, Donald and Bryant, Edward C. Washington, D.C. Information Resources Press, 1971. Reviewed in College & Research Libraries, 34(1): 71-74, January, 1973.

Review of Automation for Libraries. Papers Presented at the C.A.C.U.L. Workshop on Library Automation... June 20-21, 1970. Canadian Association of College and University Libraries, 1970. Reviewed in College and Research Libraries, 33(2): 147-148, March, 1972.

Review of System Scope for Library Automation and Generalized Information Storage and Retrieval at Stanford University. Reviewed in College & Research Libraries, 32(3): 236-238, May, 1971.

Review written for PNLA Quarterly, October, 1967, vol. 32, no. 2, p. 50-51 of Science and Technology: A Purchase Guide for Branch and Small Public Libraries, 1963. Supplements were issued in 1964, 1965, and 1966.

Editorials:

SIG/Costs, Budgeting & Economics Newsletter. December, 1973; February, 1974; and April, 1974 issues.

Speeches and Papers Given:

December 16, 1975 Gave Seminar to College and University Librarians in the Denver Metropolitan Area on, "Design and Construction of a Computer Controlled Circulation System."

March 22, 1975 Gave Seminar at Oberlin University on, "The Use of Quantitative Performance Measures Seen in Automated Circulation Systems of Academic Libraries."

July 2, 1975 Chaired and gave introduction to Fourth Library Research Round Table held at Annual Meeting of American Library Association. Topic of Round Table was, "Advances in the Application of Statistical Methods in Library Research."

May 10, 1974 Panel member for Annual Spring meeting of Colorado Library Association, College & University Division held in Gunnison, Colorado. "On-Line Bibliographic Network and its Implications on Shared Cataloging, Acquisitions, and Interlibrary Loans."

April 13, 1973 to CO-TIE meeting on new, automated circulation control system at Colorado State University Libraries.

October 25, 1973 to ASIS Annual Meeting. Epitome given, "Suggested Patterns for the Accumulation of Statistical Cost Information by a University Circulation Department."

January 26, 1971 Seminar for University of Denver Library Staff on Library Automation.

October 28, 1968 Addressed SLA chapter workshop, "Conference on Libraryization of Computers."

April 7, 1967 Invitational paper to Northwest Section of the Wildlife Society. "Literature Problems of Wildlife Biologists and Some Solutions." Held in Moscow, Idaho.

May 4, 1962 Held panel on, "What It Takes To Be a Librarian," Idaho Library Association. McCall, Idaho.

CLARA STANTON JONES
Director, Detroit Public Library
5201 Woodward Avenue
Detroit, Michigan 48202

EDUCATION: Milwaukee State Teachers College, 1929-30
 Spelman College, BA 1934
 University of Michigan, AB Library of
 Science 1938

AMERICAN LIBRARY ASSOCIATION ACTIVITIES:
 Immediate Past President ALA Council 1971-75
 Council Commission on Committees 1973-74
 Budget Assembly 1972-73
 Centennial Action Committee 1970-74
 Legislation Committee 1973-77
 ALA-PLA Metropolitan Area Library
 Services Committee 1971-73
 PLA Nominating Committee 1972-73

HONORS AND AWARDS:
 ALA Black Caucus Award for Distinguished
 Service to Librarianship 1970
 "Distinguished Alumnus Award"
 "Outstanding service to the library
 profession," University of Michigan
 School of Library Science 1971

THE WHITE HOUSE
WASHINGTON

October 11, 1977

Jim McIntyre

The attached was returned in the President's outbox today and is forwarded to you for your information and appropriate handling. The signed original of the Message has been given to Bob Linder for appropriate handling. The signed original of the letters has been forwarded to Frank Moore for delivery.

Rick Hutcheson

cc: Stu Eizenstat
Zbig Brzezinski
Barry Jagoda
Bob Linder
Frank Moore
RE: REORGANIZATION PLAN NO. 2 OF 1977 -
PUBLIC DIPLOMACY

THE WHITE HOUSE
WASHINGTON

10/10/77

Mr. President:

Brzezinski, Eizenstat and Jagoda concur with OMB. Brzezinski's comment is at Tab C. The State Department's view is at Tab D.

If you agree to send the Message as proposed by Jim McIntyre,
FOUR SIGNATURES NEEDED at Tab B.

Your decision memo of August 29 is attached at Tab E.

Rick



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

October 5, 1977

MEMORANDUM FOR: THE PRESIDENT

FROM: James T. McIntyre, Jr. *James T. McIntyre*

SUBJECT: Reorganization Plan No. 2 of 1977--Public Diplomacy

Attached is Reorganization Plan No. 2 of 1977 and the accompanying Presidential message. This plan carries out your decisions of August 27 on reorganization of our public diplomacy activities.

The principal points of this reorganization are:

- consolidation of the functions now exercised by State's Bureau of Educational and Cultural Affairs (international educational and cultural exchanges) and by the U.S. Information Agency (international information programs) into a new agency.
- the Director of the new agency will advise the President, the National Security Council and the Secretary of State of our public diplomacy activities and, under the direction of the Secretary of State, will have primary responsibility within the Government for the conduct of those activities.
- the nonpolitical nature of the educational and cultural exchange programs will be guaranteed, and there will be no censorship of the news gathering or reporting activities of the Voice of America.

The wording of the plan and message were worked out in extensive consultation with NSC, Barry Jagoda, the Domestic Policy Staff, the State Department and USIA. There is still disagreement over one significant issue, however: the relationship of the new agency with State. You decided that the relationship should be modeled on that between State and the Arms Control and Disarmament Agency. ACDA

was described in the decision memorandum as "an agency outside State whose Director reports directly to the President, but acts 'under the direction of the Secretary of State'." The language in our draft of the plan correspondingly provides: "The Director shall report to the President and the Secretary of State. Under the direction of the Secretary of State, the Director shall have primary responsibility within the Government for the exercise of the functions vested in the Director." We believe that this language faithfully reflects your decision, but State wants the sentence on dual reporting deleted (which would give State more control over the new agency) and NSC wants the "direction" language changed to "guidance" or "consultation" (which would reduce the degree of State's control). Memoranda from NSC and State are attached at Tabs C and D.

A less significant issue involves the new agency's name. Many names have been proposed, but none is fully satisfying. Names that describe the full range of the agency's functions (e.g., "U.S. Communication and Cultural Exchange Agency") tend to be long and complex. Using the word "information" sounds bad overseas, as it is assumed to mean "intelligence." The name "Agency for International Communication" is the alternative most acceptable to those who have participated in preparing this plan, and all but the NSC have cleared it. NSC staff has expressed reservations, but considers it the least objectionable of the names discussed thus far.

OMB strongly recommends that you approve the attached texts without change.

Chairman Jack Brooks requested that we not transmit this plan until after October 5. Since we will have a full complement of plans ready for the next session, we would like to submit this plan as soon after October 5 as possible. Moreover, we understand that November 14 is the likely day for adjournment. If the plan goes to Congress Thursday, October 6, the thirty-day amendment period should expire this session.

Attachments:

Tab A: Reorganization Plan No. 2
Tab B: Presidential Message
Tab C: NSC Comments
Tab D: State Comments



EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

OCT 7 1977

MEMORANDUM FOR: THE PRESIDENT

FROM: James T. McIntyre, Jr. *Jim McIntyre*

SUBJECT: Supplemental Memorandum on Reorganization
Plan No.2--Public Diplomacy

This is with further reference to the public diplomacy reorganization proposal (Reorganization Plan No.2) that was submitted to you yesterday. Congressman Dante Fascell, who chairs the House Foreign Operations Subcommittee, has suggested a change in the language establishing the relationship between the new agency and the State Department.

The Fascell language, the text of which is attached, would establish a relationship similar to that now existing between State and USIA (i.e., an independent agency whose Director reports to the President, but receives guidance from State on the official foreign policy of the United States). You will recall that this was one of the alternatives presented in the decision memo on which you acted on August 27, but that you opted for a relationship approximating that between State and ACDA. You will also recall that the recommendation in the decision memo represented a negotiated consensus of those who prepared the memo, although the initial preference of some had been otherwise. In addition, somewhat confusingly, Fascell's proposal would retain the dual reporting requirement, making the Director responsible to the Secretary of State even though he would not act subject to the Secretary's direction.

Recommendation

We recommend that the Fascell language not be accepted and that the draft before you be approved and transmitted to Congress without change. Should Fascell persist in his opposition to the ACDA-like relationship, and should he manage to muster significant support for his position, the amendment process is available to us.

Attachment

FASCELL PROPOSAL - - REORGANIZATION PLAN NO. 2

Fascell proposes to delete the following language in section 2:

"Under the direction of the Secretary of State, the Director shall have primary responsibility within the Government for the exercise of the functions vested in the Director."

He would substitute the following:

"To assist the Director in carrying out the agency's functions, the Secretary of State shall provide the Director with such information regarding the foreign policy of the United States as the Secretary may deem appropriate."

REORGANIZATION PLAN NO. 2 OF 1977

Prepared by the President and transmitted to the Senate and the House of Representatives in Congress assembled, October 6, 1977, pursuant to the provisions of chapter 9 of title 5 of the United States Code.

AGENCY FOR INTERNATIONAL COMMUNICATION

Section 1. Establishment of the Agency for International Communication.

There is hereby established in the executive branch an agency to be known as the Agency for International Communication (the "Agency").

Section 2. Director

The Agency shall be headed by a Director (the "Director"), who shall serve as the principal advisor to the President, the National Security Council, and the Secretary of State on the functions vested in the Director. The Director shall report to the President and the Secretary of State. Under the direction of the Secretary of State, the Director shall have primary responsibility within the Government for the exercise of the functions vested in the Director. The Director shall be appointed by the President, by and with the advice and consent of the Senate, and shall be entitled to receive compensation at the rate now or hereafter prescribed by law for Level II of the Executive Schedule.

Section 3. Deputy Director

A Deputy Director shall be appointed by the President, by and with the advice and consent of the Senate. The Deputy Director shall act for, and exercise the powers of, the Director during the Director's absence or disability or during a vacancy in said office and, in addition, shall perform such duties and exercise such powers as the Director may from time to time prescribe. The Deputy Director shall be entitled to receive compensation at the rate now or hereafter prescribed by law for Level III of the Executive Schedule.

Section 4. Associate Directors

The President, by and with the advice and consent of the Senate, may appoint four Associate Directors, who shall perform such duties and exercise such powers as the Director may from time to time prescribe and who shall be entitled to

receive compensation at the rate now or hereafter prescribed by law for Level IV of the Executive Schedule.

Section 5. Performance of Functions

The Director may establish within the Agency bureaus, offices, divisions and other units. The Director may from time to time make provision for the performance of any function of the Director by any officer, employee or unit of the Agency.

Section 6. Negotiations

(a) Under the direction of the Secretary of State, the Director shall prepare for, manage and conduct negotiations with representatives of foreign states or international organizations on matters for which responsibility is vested in the Director or in the Agency.

(b) For the purpose of conducting such negotiations, or for the purpose of exercising any other authority vested in the Director or in the Agency, the Director may

(1) consult and communicate with or direct the consultation and communication with representatives of other nations or of international organizations; and

(2) communicate in the name of the Secretary of State with diplomatic representatives of the United States in this country and abroad.

Section 7. Transfer of Functions

(a) There are hereby transferred to the Director all functions vested in the President, the Secretary of State, the Department of State, the Director of the United States Information Agency, and the United States Information Agency pursuant to the following:

(1) the United States Information and Educational Exchange Act of 1948, as amended (22 U.S.C. 1431-1479), except to the extent that any function in sections 302, 401, or 602 is vested in the President;

(2) the Mutual Educational and Cultural Exchange Act of 1961, as amended (22 U.S.C. 2451-2458a), except for: (A) such functions as are vested by sections 102(b)(6), 102(b)(10), 104(a), 104(e)(1), 104(e)(2), 104(f), 104(g), 105(a), 105(b), 105(c), 106(a), 108; (B) to the extent that

such functions were assigned to the Secretary of Health, Education and Welfare immediately prior to the effective date of this Reorganization Plan, sections 104(b), 105(d)(2), 105(f), 106(d), and 106(f); and (C) to the extent that any function therein is vested in the President or the Secretary of State, sections 106(b) and 106(c).

(3) Public Law 90-494 (22 U.S.C. 929-932, 1221-1234), to the extent that such functions are vested in the Director of the United States Information Agency;

(4) Sections 522(3), 692(1), and 803(a)(4) of the Foreign Service Act of 1946, as amended (22 U.S.C. 922(3), 1037a(1), and 1063(a)(4)), to the extent such functions are vested in the Director of the United States Information Agency or in the United States Information Agency.

(5) Section 4 of the United States Information Agency Appropriations Authorization Act of 1973, Public Law 93-168;

(6)(A) Sections 107(b), 204 and 205 of the Foreign Relations Authorization Act, Fiscal Year 1978, Public Law 95-105, 91 Stat. 844; and (B) to the extent such functions are vested in the Director of the United States Information Agency, section 203 of the Act;

(7) the Center for Cultural and Technical Interchange Between East and West Act of 1960 (22 U.S.C. 2054-2057);

(8) Sections 101(a)(15)(J) and 212(e) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(J), 1182(e));

(9) Section 2(a)(1) of Reorganization Plan No. 8 of 1953 (22 U.S.C. 1461 note);

(10) Section 3(a) of the Arts and Artifacts Indemnity Act (20 U.S.C. 972(a));

(11) Section 7 of the Act of June 15, 1951, c.138, 65 Stat. 71 (50 U.S.C. App. 2316);

(12) Section 9(b) of the National Foundation on the Arts and Humanities Act of 1965 (20 U.S.C. 958(b));

(13) Section 112(a) of the Higher Education Act of 1965 (20 U.S.C. 1009(a)), to the extent such functions are vested in the Department of State;

(14) Section 3(b)(1) of the Woodrow Wilson Memorial Act of 1968 (20 U.S.C. 80f(b)(1));

(15) Section 201 of Public Law 89-665, as amended by section 201(5) of Public Law 94-422 (16 U.S.C. 470i(a)(9));

(16) The third proviso in the twenty-third unnumbered paragraph of title V of Public Law 95-86 (headed "UNITED STATES INFORMATION AGENCY, SALARIES AND EXPENSES"), 91 Stat. 440-41;

(17) The twentieth unnumbered paragraph of title I of Public Law 95-86 (headed "CENTER FOR CULTURAL AND TECHNICAL INTERCHANGE BETWEEN EAST AND WEST"), 91 Stat. 424;

(18) Sections 4(d)(1)(F), 4(f)(1)(F), 4(g)(1)(F), and 4(h)(1)(F) of the Foreign Service Buildings Act, 1926, as amended (22 U.S.C. 295(d)(1)(F), 295(f)(1)(F), 295(g)(1)(F), and 295(h)(1)(F)); and

(19) Sections 1, 2, and 3 of the Act of July 9, 1949, c.301, 63 Stat. 408 (22 U.S.C. 2681-2683).

(b) There are hereby transferred to the Director all functions vested in the Assistant Secretary of State for Public Affairs pursuant to Section 2(a) of the John F. Kennedy Center Act (20 U.S.C. 76h(a)).

Section 8. Establishment of the United States Advisory Commission on International Communication, Cultural and Educational Affairs

(a) There is hereby established an advisory commission, to be known as the United States Advisory Commission on International Communication, Cultural and Educational Affairs (the "Commission"). The Commission shall consist of seven members who shall be appointed by the President by and with the advice and consent of the Senate. The members of the Commission shall represent the public interest and shall be selected from a cross section of educational, communications, cultural, scientific, technical, public service, and business and professional backgrounds. The members shall be appointed on a nonpartisan basis. The term of each member shall be three years except that of the original seven appointments, two shall be for a term of one year and two shall be for a term of two years. Any member appointed to fill a vacancy occurring prior to the expiration of the term for which a predecessor was appointed shall be appointed for the remainder of such term. Upon the

expiration of a member's term of office, such member may continue to serve until a successor is appointed and has qualified. The President shall designate a member to chair the Commission.

(b) The functions now vested in the United States Advisory Commission on Information and in the United States Advisory Commission on International Educational and Cultural Affairs under sections 601 through 603 and 801(6) of the United States Information and Educational Exchange Act of 1948, as amended (22 U.S.C. 1466-1468, 1471(6)), and under sections 106(b) and 107 of the Mutual Educational and Cultural Exchange Act of 1961, as amended (22 U.S.C. 2456(b), 2457), respectively, are hereby consolidated and vested in the Commission, as follows:

The Commission shall formulate and recommend to the Director, the Secretary of State, and the President policies and programs to carry out the functions vested in the Director or the Agency, and shall appraise the effectiveness of policies and programs of the Agency. The Commission shall submit to the Congress, the President, the Secretary of State and the Director annual reports on programs and activities carried on by the Agency, including appraisals, where feasible, as to the effectiveness of the several programs. The Commission shall also include in such reports such recommendations as shall have been made by the Commission to the Director for effectuating the purposes of the Agency, and the action taken to carry out such recommendations. The Commission may also submit such other reports to the Congress as it deems appropriate, and shall make reports to the public in the United States and abroad to develop a better understanding of and support for the programs conducted by the Agency.

(c) The Commission shall have no authority with respect to the Board of Foreign Scholarships or the United States National Commission for UNESCO.

Section 9. Abolitions and Supersessions

(a) The following are hereby abolished:

(1) The United States Information Agency, including the offices of Director, Deputy Director, Deputy Director (Policy and Plans) (5 U.S.C. 5316(67)), Associate Director (Policy and Plans) (5 U.S.C. 5316(103)), and additional offices created by section 1(d) of Reorganization Plan No. 8 of 1953 (22 U.S.C. 1461 note), of the United States

Information Agency, provided that, pending the initial appointment of the Director, Deputy Director and Associate Directors of the Agency their functions shall be performed temporarily, but not for a period in excess of sixty (60) days, by such officers of the Department of State or of the United States Information Agency as the President shall designate;

(2) One of the offices of Assistant Secretary of State provided for in section 1 of the Act of May 26, 1949, c.143, 63 Stat. 111, as amended (22 U.S.C. 2652), and in section 5315(22) of title 5 of the United States Code;

(3) The United States Advisory Commission on International Educational and Cultural Affairs (22 U.S.C. 2456(b));

(4) The United States Advisory Commission on Information (22 U.S.C. 1466-1468);

(5) All functions vested in or related to the United States Advisory Commission on International Educational and Cultural Affairs and the United States Advisory Commission on Information that are not transferred to the Director by section 7 or consolidated in the Commission by section 8 of this Reorganization Plan;

(6) The Advisory Committee on the Arts, all functions thereof, and all functions relating thereto (22 U.S.C. 2456(c)); and

(7) Section 3(e) of the Act of August 1, 1956, c.841, 70 Stat. 890 (22 U.S.C. 2670(e)).

(b) Sections 1, 2(a)(2), 2(b), 2(c)(3), 3, 4, and 5 of Reorganization Plan No. 8 of 1953 (22 U.S.C. 1461 note) are hereby superseded.

Section 10. Other Transfers

So much of the personnel, property, records, and unexpended balances of appropriations, allocations and other funds employed, used, held, available, or to be made available in connection with the functions transferred or consolidated by this Reorganization Plan, as the Director of the Office of Management and Budget shall determine, shall be transferred to the appropriate department, agency, or commission at such time or times as the Director of the Office of Management and Budget shall provide, except that no such unexpended

balances transferred shall be used for purposes other than those for which the appropriation was originally made. The Director of the Office of Management and Budget shall provide for terminating the affairs of all agencies, commissions, and offices abolished herein and for such further measures and dispositions as such Director deems necessary to effectuate the purposes of this Reorganization Plan.

Section 11. Effective Date

This Reorganization Plan shall become effective at such time or times, on or before July 1, 1978, as the President shall specify, but not sooner than the earliest time allowable under section 906 of title 5 of the United States Code.

THE WHITE HOUSE

WASHINGTON

To Chairman John Sparkman

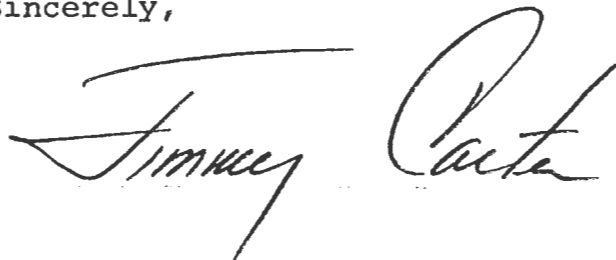
Section 501 of the Foreign Relations Authorization Act, Fiscal Year 1978 (Public Law 95-105), requires me to transmit to you by October 31, 1977, my recommendations for reorganizing the international information, education, cultural, and broadcasting activities of the United States Government.

I have today transmitted to the Congress Reorganization Plan No. 2 of 1977, which will reorganize these activities. I trust that you will agree that the transmission of this plan and the accompanying message satisfies the requirement of section 501 and enclose copies of both documents herewith.

As required by section 501, I have taken into account in formulating the plan and message the findings and reports of the Panel on International Information, Education, and Cultural Relations, the Commission on the Organization of the Government for the Conduct of Foreign Policy, the General Accounting Office, and the United States Advisory Commission on Information.

I firmly believe that this reorganization will enhance all of the programs that will be conducted by the new agency created by the plan. I earnestly solicit your support for the proposal.

Sincerely,

A handwritten signature in dark ink, reading "Jimmy Carter". The signature is fluid and cursive, with the first name "Jimmy" and the last name "Carter" clearly distinguishable.

The Honorable John Sparkman
Chairman
Committee on Foreign Relations
United States Senate
Washington, D.C. 20510

THE WHITE HOUSE

WASHINGTON

To Chairman Clement Zablocki

Section 501 of the Foreign Relations Authorization Act, Fiscal Year 1978 (Public Law 95-105), requires me to transmit to you by October 31, 1977, my recommendations for reorganizing the international information, education, cultural, and broadcasting activities of the United States Government.

I have today transmitted to the Congress Reorganization Plan No. 2 of 1977, which will reorganize these activities. I trust that you will agree that the transmission of this plan and the accompanying message satisfies the requirement of section 501 and enclose copies of both documents herewith.

As required by section 501, I have taken into account in formulating the plan and message the findings and reports of the Panel on International Information, Education, and Cultural Relations, the Commission on the Organization of the Government for the Conduct of Foreign Policy, the General Accounting Office, and the United States Advisory Commission on Information.

I firmly believe that this reorganization will enhance all of the programs that will be conducted by the new agency created by the plan. I earnestly solicit your support for the proposal.

Sincerely,

A handwritten signature in dark ink, reading "Jimmy Carter". The signature is fluid and cursive, with the first name "Jimmy" and the last name "Carter" clearly distinguishable.

The Honorable Clement J. Zablocki
Chairman
Committee on International Relations
U.S. House of Representatives
Washington, D.C. 20515

TO THE CONGRESS OF THE UNITED STATES:

I transmit herewith Reorganization Plan No. 2 of 1977 to consolidate certain international communication, educational and cultural, and broadcasting activities of the United States Government. I am acting under the authority vested in me by the Reorganization Act, chapter 9 of title 5 of the United States Code. I am also acting pursuant to section 501 of the Foreign Relations Authorization Act, Fiscal Year 1978 (Public Law 95-105), which provides that my recommendations for reorganizing these activities be transmitted by . October 31, 1977.

This reorganization will consolidate into a new agency, to be known as the Agency for International Communication, the functions now exercised by the State Department's Bureau of Educational and Cultural Affairs and the United States Information Agency.

The principal aspects of this proposal are:

- The new agency will take over USIA's international communications programs (including the Voice of America) and the international educational and cultural exchange activities now conducted by the Bureau of Educational and Cultural Affairs.
- The agency's Director will be the principal advisor on international information and exchange activities to the President, the National Security Council, and the Secretary of State. Under the direction of the Secretary of State, the Director will have primary responsibility within the Government for the conduct of such activities. The Director, the Deputy Director and the Associate Directors of the new agency will be confirmed by the Senate.

-- The two commissions that now advise USIA and the Bureau of Educational and Cultural Affairs will be combined into a single seven-member commission. Members of this nonpartisan commission will be chosen from fields related to the agency's mission. The commissioners will be appointed by the President and confirmed by the Senate.

The purpose of this reorganization is to broaden our informational, educational and cultural intercourse with the world, since this is the major means by which our government can inform others about our country, and inform ourselves about the rest of the world.

The new Agency for International Communication will play a central role in building these two-way bridges of understanding between our people and the other peoples of the world. Only by knowing and understanding each other's experiences can we find common ground on which we can examine and resolve our differences.

The new agency will have two distinct but related goals:

- o To tell the world about our society and policies -- in particular our commitment to cultural diversity and individual liberty.
- o To tell ourselves about the world, so as to enrich our own culture as well as to give us the understanding to deal effectively with problems among nations.

As the world becomes more and more interdependent, such mutual understanding becomes increasingly vital. The aim of this reorganization, therefore, is a more effective dialogue among peoples of the earth. Americans -- mostly immigrants or the descendants of immigrants -- are particularly well suited to enter into such an undertaking. We have already learned much from those who have brought differing values, perspectives and experiences to our shores. And we must continue to learn.

Thus the new agency will lay heavy emphasis on listening to others, so as to learn something of their motivations and aspirations, their histories and cultures.

Several principles guided me in shaping this reorganization plan. Among the most important were:

- Maintaining the integrity of the educational and cultural exchange programs is imperative. To this end, the plan retains the Board of Foreign Scholarships, whose strong leadership has done so much to insure the high quality of the educational exchange program. In addition, I intend to nominate an Associate Director who will be responsible for the administration and supervision of educational and cultural functions consolidated in the new Agency. The responsibilities presently exercised by the Department of State in relation to the Center for Technical and Cultural Interchange Between East and West, Inc., will be transferred to the new agency without alteration.
- Keeping the Voice of America's news gathering and reporting functions independent and objective. The Voice's charter, enacted into law in 1976, provides that "VOA news will be accurate, objective, and comprehensive"; that VOA will "present a balanced and comprehensive projection of significant American thought and institutions"; and that VOA will present U.S. policies "clearly and effectively, and will also present responsible discussion and opinion on these policies." Under this Administration, VOA will be solely responsible for the content of news broadcasts -- for there is no more valued coin than candor in the international marketplace of ideas. I also plan to nominate an Associate Director who will be responsible for the administration and supervision of the Voice of America.

- The new agency's activities must be straightforward, open, candid, balanced, and representative. They will not be given over to the advancement of the views of any one group, any one party or any one Administration. The agency must not operate in a covert, manipulative, or propagandistic way.
- Rights of U.S. Information Agency and State Department employees must be respected. In the new agency, their career achievements will be recognized and the best possible use made of their professional skills and abilities.

The Director of the new agency will assess and advise on the impact on worldwide public opinion of American foreign policy decisions. The Agency will coordinate the international information, educational, cultural and exchange programs conducted by the U.S. Government and will be a governmental focal point for private U.S. international exchange programs. It will also play a leading role within the U.S. Government in our efforts to remove barriers to the international exchange of ideas and information.

It is not practicable to specify all of the expenditure reductions and other economies that will result from the proposed reorganization, and therefore I do not do so. The reorganization will result in greater efficiency by unifying in Washington the management of programs which are already administered in a consolidated manner in the field. For example, field officers will no longer report to two separate sets of supervisors and headquarters at home.

This plan abolishes the functions of the Advisory Committee on the Arts authorized by section 106(c) of the Mutual Educational and Cultural Exchange Act of 1961, as amended (22 U.S.C. 2456(c)). Also abolished, as a result of the

consolidation of certain functions of the United States Advisory Commission on Information and the United States Advisory Commission on International Educational and Cultural Affairs in the United States Advisory Commission on International Communication, Cultural and Educational Affairs, are the functions authorized by section 603 of the United States Information and Educational Exchange Act of 1948, as amended (22 U.S.C. 1468) (requiring submission by the United States Advisory Commission on Information of a quarterly report to the Director of USIA and a semiannual report to the Congress). The new commission will report annually and at such other times as it deems appropriate (as does the existing Advisory Commission on International Educational and Cultural Affairs). Since appointments of all members of the new commission will be on a nonpartisan basis, as has been the case with the Advisory Commission on International Educational and Cultural Affairs, the requirement of section 602(a) of the U.S. Information and Educational Exchange Act (22 U.S.C. 1467(a)) that not more than three members of the Advisory Commission on Information shall be of the same political party is abolished.

Various obsolete or superseded functions under Reorganization Plan No. 8 of 1953 (22 U.S.C. 1461 note), which created the USIA, are superseded by this plan. Finally, the Plan abolishes a provision authorizing the Secretary of State to pay the expenses of transporting the bodies of participants in exchange programs who die away from home, since State no longer will conduct such programs (22 U.S.C. 2670(e)). All functions abolished by the reorganization are done so in compliance with section 903(b) of title 5 of the United States Code.

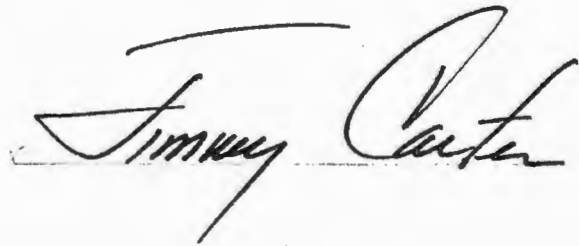
After investigation, I have found that this reorganization is necessary to carry out the policy set forth in section 901(a) of title 5 of the United States Code. The provisions in this Plan for the appointment and pay of the Director,

Deputy Director, and Associate Directors of the Agency have been found by me to be necessary by reason of the re-organization made by the plan and are at a rate applicable to comparable officers in the executive branch.

In presenting this plan, I ask the support of Congress to strengthen and simplify the machinery by which we carry out these important functions of the United States Government.

Such action will make us better able to project the great variety and vitality of American life to those abroad, and to enrich our own lives with a fuller knowledge of the vitality and variety of other societies.

The new Agency for International Communication will help us demonstrate "a decent respect for the opinions of mankind," and to deal intelligently with a world awakening to a new spirit of freedom.

A handwritten signature in cursive script, reading "Jimmy Carter". The signature is written in dark ink and is positioned to the right of the typed name.

THE WHITE HOUSE,

TAB C

MEMORANDUM

THE WHITE HOUSE

6562

WASHINGTON

October 7, 1977

ACTION

MEMORANDUM FOR: THE PRESIDENT

FROM: ZBIGNIEW BRZEZINSKI

ZB

SUBJECT: Reorganization Plan No. 2 - Public Diplomacy

I strongly concur with OMB's suggested language in this plan on subordination of the new agency because I consider it important that John Reinhardt feel that he has direct access to the President and the White House.

There has been a great deal of argumentation about what it should be called. On balance, I find OMB's suggested name acceptable, but I feel strongly that "United States" should be an integral part of the name: "United States Agency for International Communication".

RECOMMENDATION

I recommend that you approve the OMB draft as presented, but draw

Attachment
TAB A

*Your attention the issue marked
on p. 2 of the OMB paper (A).*

TAB D

DEPUTY UNDER SECRETARY OF STATE
FOR MANAGEMENT
WASHINGTON

MEMORANDUM

TO: Peter Szanton
President's Reorganization Project

SUBJECT: CU-USIA Reorganization

I attach annotated copies of the draft Reorganization Plan and Presidential Message showing the changes the Department would like.

I regard as particularly important the following matters:

A. The Plan

1. The statement of purpose. I think that it is essential that the mission of the new agency be stated in its basic document--the plan. I appreciate the technical objections to this, but I think the matter is so fundamental that they should be set aside. As you know, a common criticism of USIA in the past has been that it lacked such a statement. I do not believe that the message is an adequate vehicle for a matter of this importance.

2. Relationship of the Director to the Secretary. Line 47. Please remove the sentence "The Director shall report to the President and the Secretary of State." This is confusing and is not in the ACDA Act. Therefore, I do not believe it is what the President intended.

B. The Message

Secretary's guidance responsibilities. While the message and plan state that the agency will be under the direction of the Secretary, that is such

a general phrase that additional specificity is necessary. Therefore please insert at line 179 the following language (also from the September 21 State/USIA draft message):

"To reinforce this aspect of the plan, I am also directing the Secretary of State to provide timely guidance to the Director for his use in program, policy, and budgetary planning and to work toward a consolidation of the inspection of the activities and programs of the Agency under the Inspector General of the Foreign Service."

A handwritten signature in dark ink, appearing to read "Ben H. Read". The signature is stylized, with a large, looping "B" and a cursive "Read".

Ben H. Read

Attachments:

Draft Reorganization Plan and
Presidential Message.

THE WHITE HOUSE

WASHINGTON

Date: October 5, 1977

MEMORANDUM

FOR ACTION:

Zbig Brzezinski
Secretary Vance

FOR INFORMATION:

The Vice President
Stu Eizenstat *concur*
Hamilton Jordan *NC*
Frank Moore (Les Francis) *attached*
Jack Watson
BARRY JAGODA *concur*

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: McIntyre memo dated 10/5/77 re Reorganization Plan No.
2 of 1977 -- Public Diplomacy

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME:

DAY: IMMEDIATE TURNAROUND

DATE:

needed by Tues

ACTION REQUESTED:

X Your comments
Other:

THIS SHOULD GO TO THE HILL BY 10/6/77 OR
AS SOON AS POSSIBLE

STAFF RESPONSE:

 I concur.

 No comment.

Please note other comments below:

*Bill - get these
comments today -
This AM - Pres
should see before
CD*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

Date: October 5, 1977

MEMORANDUM

FOR ACTION:

Zbig Brzezinski
Secretary Vance

FOR INFORMATION:

The Vice President
Stu Eizenstat
Hamilton Jordan
~~Frank Moore~~ (Les Francis)
Jack Watson

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2 of 1977 -- Public DiplomacyYOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME:

DAY: IMMEDIATE TURNAROUND

DATE: _____

ACTION REQUESTED:

X Your comments THIS SHOULD GO TO THE HILL BY 10/6/77 OR
Other: AS SOON AS POSSIBLE

STAFF RESPONSE:

 I concur. No comment.*Please note other comments below:*

Senate Liaison: Any provisions dealing with the Reorganization of the Voice of America & the Board for Intl Broadcasting should be cleared with the Senate Foreign Relations Committee.

House Liaison: We need sufficient lead time (2 or 3 days) to contact appropriate leaders --, although Terry Straub has probably taken care of that already.

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE WHITE HOUSE

WASHINGTON

(Fallows cleared - by phone)

/	FOR STAFFING
	FOR INFORMATION
	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
/	IMMEDIATE TURNAROUND

ACTION	FYI
--------	-----

should go to Hill 10-6 or ASAP
cc Secretary Vance - Action

/ MONDALE
COSTANZA
/ EIZENSTAT
/ JORDAN
LIPSHUTZ
/ MOORE
POWELL
/ WATSON
McINTYRE
SCHULTZE

ENROLLED BILL
AGENCY REPORT
CAB DECISION
EXECUTIVE ORDER

Comments due to
Carp/Huron within
48 hours; due to
Staff Secretary
next day

ARAGON
BOURNE
/ BRZEZINSKI
BUTLER
CARP
H. CARTER
CLOUGH
FALLOWS
FIRST LADY
HARDEN
HUTCHESON
JAGODA
GAMMILL

KRAFT
/ LINDER *style TMB B*
MITCHELL
MOE
PETERSON
PETTIGREW
POSTON
PRESS
SCHLESINGER
SCHNEIDERS
STRAUSS
VOORDE
WARREN

43
~Date: October 5, 1977

MEMORANDUM

FOR ACTION:

Zbig Brzezinski
Secretary Vance

FOR INFORMATION:

The Vice President
Stu Eizenstat
Hamilton Jordan
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Jack Watson

FROM: Rick Hutcheson, Staff Secretary

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2 of 1977 -- Public DiplomacyYOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME:

DAY: IMMEDIATE TURNAROUND

DATE:


ACTION REQUESTED:

X Your comments

Other:

THIS SHOULD GO TO THE HILL BY 10/6/77 OR
AS SOON AS POSSIBLE

STAFF RESPONSE:

 I concur.*Please note other comments below:*
 No comment.PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)



EXECUTIVE OFFICE OF THE PRESIDENT

OFFICE OF MANAGEMENT AND BUDGET

WASHINGTON, D.C. 20503

October 5, 1977

MEMORANDUM FOR: THE PRESIDENT

FROM:

James T. McIntyre, Jr.

A handwritten signature in dark ink, reading "James T. McIntyre, Jr.", is written over the printed name.

SUBJECT:

Reorganization Plan No. 2 of 1977--Public Diplomacy

Attached is Reorganization Plan No. 2 of 1977 and the accompanying Presidential message. This plan carries out your decisions of August 27 on reorganization of our public diplomacy activities.

The principal points of this reorganization are:

- consolidation of the functions now exercised by State's Bureau of Educational and Cultural Affairs (international educational and cultural exchanges) and by the U.S. Information Agency (international information programs) into a new agency.
- the Director of the new agency will advise the President, the National Security Council and the Secretary of State of our public diplomacy activities and, under the direction of the Secretary of State, will have primary responsibility within the Government for the conduct of those activities.
- the nonpolitical nature of the educational and cultural exchange programs will be guaranteed, and there will be no censorship of the news gathering or reporting activities of the Voice of America.

The wording of the plan and message were worked out in extensive consultation with NSC, Barry Jagoda, the Domestic Policy Staff, the State Department and USIA. There is still disagreement over one significant issue, however: the relationship of the new agency with State. You decided that the relationship should be modeled on that between State and the Arms Control and Disarmament Agency. ACDA

was described in the decision memorandum as "an agency outside State whose Director reports directly to the President, but acts 'under the direction of the Secretary of State'." The language in our draft of the plan correspondingly provides: "The Director shall report to the President and the Secretary of State. Under the direction of the Secretary of State, the Director shall have primary responsibility within the Government for the exercise of the functions vested in the Director." We believe that this language faithfully reflects your decision, but State wants the sentence on dual reporting deleted (which would give State more control over the new agency) and NSC wants the "direction" language changed to "guidance" or "consultation" (which would reduce the degree of State's control). Memoranda from NSC and State are attached.

A less significant issue involves the new agency's name. Many names have been proposed, but none is fully satisfying. Names that describe the full range of the agency's functions (e.g., "U.S. Communication and Cultural Exchange Agency") tend to be long and complex. Using the word "information" sounds bad overseas, as it is assumed to mean "intelligence." The name "Agency for International Communication" is the alternative most acceptable to those who have participated in preparing this plan, and all but the NSC have cleared it. NSC staff has expressed reservations, but considers it the least objectionable of the names discussed thus far.

OMB strongly recommends that you approve the attached texts without change.

Chairman Jack Brooks requested that we not transmit this plan until after October 5. Since we will have a full complement of plans ready for the next session, we would like to submit this plan as soon after October 5 as possible. Moreover, we understand that November 14 is the likely day for adjournment. If the plan goes to Congress Thursday, October 6, the thirty-day amendment period should expire this session.

Attachments:

Tab A: Reorganization Plan No. 2
Tab B: Presidential Message
Tab C: NSC Comments
Tab D: State Comments

REORGANIZATION PLAN NO. 2 OF 1977

Prepared by the President and transmitted to the Senate and the House of Representatives in Congress assembled, October 6, 1977, pursuant to the provisions of chapter 9 of title 5 of the United States Code.

AGENCY FOR INTERNATIONAL COMMUNICATION

Section 1. Establishment of the Agency for International Communication.

There is hereby established in the executive branch an agency to be known as the Agency for International Communication (the "Agency").

Section 2. Director

The Agency shall be headed by a Director (the "Director"), who shall serve as the principal advisor to the President, the National Security Council, and the Secretary of State on the functions vested in the Director. The Director shall report to the President and the Secretary of State. Under the direction of the Secretary of State, the Director shall have primary responsibility within the Government for the exercise of the functions vested in the Director. The Director shall be appointed by the President, by and with the advice and consent of the Senate, and shall be entitled to receive compensation at the rate now or hereafter prescribed by law for Level II of the Executive Schedule.

Section 3. Deputy Director

A Deputy Director shall be appointed by the President, by and with the advice and consent of the Senate. The Deputy Director shall act for, and exercise the powers of, the Director during the Director's absence or disability or during a vacancy in said office and, in addition, shall perform such duties and exercise such powers as the Director may from time to time prescribe. The Deputy Director shall be entitled to receive compensation at the rate now or hereafter prescribed by law for Level III of the Executive Schedule.

Section 4. Associate Directors

The President, by and with the advice and consent of the Senate, may appoint four Associate Directors, who shall perform such duties and exercise such powers as the Director may from time to time prescribe and who shall be entitled to

receive compensation at the rate now or hereafter prescribed by law for Level IV of the Executive Schedule.

Section 5. Performance of Functions

The Director may establish within the Agency bureaus, offices, divisions and other units. The Director may from time to time make provision for the performance of any function of the Director by any officer, employee or unit of the Agency.

Section 6. Negotiations

(a) Under the direction of the Secretary of State, the Director shall prepare for, manage and conduct negotiations with representatives of foreign states or international organizations on matters for which responsibility is vested in the Director or in the Agency.

(b) For the purpose of conducting such negotiations, or for the purpose of exercising any other authority vested in the Director or in the Agency, the Director may

(1) consult and communicate with or direct the consultation and communication with representatives of other nations or of international organizations; and

(2) communicate in the name of the Secretary of State with diplomatic representatives of the United States in this country and abroad.

Section 7. Transfer of Functions

(a) There are hereby transferred to the Director all functions vested in the President, the Secretary of State, the Department of State, the Director of the United States Information Agency, and the United States Information Agency pursuant to the following:

(1) the United States Information and Educational Exchange Act of 1948, as amended (22 U.S.C. 1431-1479), except to the extent that any function in sections 302, 401, or 602 is vested in the President;

(2) the Mutual Educational and Cultural Exchange Act of 1961, as amended (22 U.S.C. 2451-2458a), except for: (A) such functions as are vested by sections 102(b)(6), 102(b)(10), 104(a), 104(e)(1), 104(e)(2), 104(f), 104(g), 105(a), 105(b), 105(c), 106(a), 108; (B) to the extent that

such functions were assigned to the Secretary of Health, Education and Welfare immediately prior to the effective date of this Reorganization Plan, sections 104(b), 105(d)(2), 105(f), 106(d), and 106(f); and (C) to the extent that any function therein is vested in the President or the Secretary of State, sections 106(b) and 106(c).

(3) Public Law 90-494 (22 U.S.C. 929-932, 1221-1234), to the extent that such functions are vested in the Director of the United States Information Agency;

(4) Sections 522(3), 692(1), and 803(a)(4) of the Foreign Service Act of 1946, as amended (22 U.S.C. 922(3), 1037a(1), and 1063(a)(4)), to the extent such functions are vested in the Director of the United States Information Agency or in the United States Information Agency.

(5) Section 4 of the United States Information Agency Appropriations Authorization Act of 1973, Public Law 93-168;

(6)(A) Sections 107(b), 204 and 205 of the Foreign Relations Authorization Act, Fiscal Year 1978, Public Law 95-105, 91 Stat. 844; and (B) to the extent such functions are vested in the Director of the United States Information Agency, section 203 of the Act;

(7) the Center for Cultural and Technical Interchange Between East and West Act of 1960 (22 U.S.C. 2054-2057);

(8) Sections 101(a)(15)(J) and 212(e) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(J), 1182(e));

(9) Section 2(a)(1) of Reorganization Plan No. 8 of 1953 (22 U.S.C. 1461 note);

(10) Section 3(a) of the Arts and Artifacts Indemnity Act (20 U.S.C. 972(a));

(11) Section 7 of the Act of June 15, 1951, c.138, 65 Stat. 71 (50 U.S.C. App. 2316);

(12) Section 9(b) of the National Foundation on the Arts and Humanities Act of 1965 (20 U.S.C. 958(b));

(13) Section 112(a) of the Higher Education Act of 1965 (20 U.S.C. 1009(a)), to the extent such functions are vested in the Department of State;

(14) Section 3(b)(1) of the Woodrow Wilson Memorial Act of 1968 (20 U.S.C. 80f(b)(1));

(15) Section 201 of Public Law 89-665, as amended by section 201(5) of Public Law 94-422 (16 U.S.C. 470i(a)(9));

(16) The third proviso in the twenty-third unnumbered paragraph of title V of Public Law 95-86 (headed "UNITED STATES INFORMATION AGENCY, SALARIES AND EXPENSES"), 91 Stat. 440-41;

(17) The twentieth unnumbered paragraph of title I of Public Law 95-86 (headed "CENTER FOR CULTURAL AND TECHNICAL INTERCHANGE BETWEEN EAST AND WEST"), 91 Stat. 424;

(18) Sections 4(d)(1)(F), 4(f)(1)(F), 4(g)(1)(F), and 4(h)(1)(F) of the Foreign Service Buildings Act, 1926, as amended (22 U.S.C. 295(d)(1)(F), 295(f)(1)(F), 295(g)(1)(F), and 295(h)(1)(F)); and

(19) Sections 1, 2, and 3 of the Act of July 9, 1949, c.301, 63 Stat. 408 (22 U.S.C. 2681-2683).

(b) There are hereby transferred to the Director all functions vested in the Assistant Secretary of State for Public Affairs pursuant to Section 2(a) of the John F. Kennedy Center Act (20 U.S.C. 75h(a)).

Section 8. Establishment of the United States Advisory Commission on International Communication, Cultural and Educational Affairs

(a) There is hereby established an advisory commission, to be known as the United States Advisory Commission on International Communication, Cultural and Educational Affairs (the "Commission"). The Commission shall consist of seven members who shall be appointed by the President by and with the advice and consent of the Senate. The members of the Commission shall represent the public interest and shall be selected from a cross section of educational, communications, cultural, scientific, technical, public service, and business and professional backgrounds. The members shall be appointed on a nonpartisan basis. The term of each member shall be three years except that of the original seven appointments, two shall be for a term of one year and two shall be for a term of two years. Any member appointed to fill a vacancy occurring prior to the expiration of the term for which a predecessor was appointed shall be appointed for the remainder of such term. Upon the

expiration of a member's term of office, such member may continue to serve until a successor is appointed and has qualified. The President shall designate a member to chair the Commission.

(b) The functions now vested in the United States Advisory Commission on Information and in the United States Advisory Commission on International Educational and Cultural Affairs under sections 601 through 603 and 801(6) of the United States Information and Educational Exchange Act of 1948, as amended (22 U.S.C. 1466-1468, 1471(6)), and under sections 106(b) and 107 of the Mutual Educational and Cultural Exchange Act of 1961, as amended (22 U.S.C. 2456(b), 2457), respectively, are hereby consolidated and vested in the Commission, as follows:

The Commission shall formulate and recommend to the Director, the Secretary of State, and the President policies and programs to carry out the functions vested in the Director or the Agency, and shall appraise the effectiveness of policies and programs of the Agency. The Commission shall submit to the Congress, the President, the Secretary of State and the Director annual reports on programs and activities carried on by the Agency, including appraisals, where feasible, as to the effectiveness of the several programs. The Commission shall also include in such reports such recommendations as shall have been made by the Commission to the Director for effectuating the purposes of the Agency, and the action taken to carry out such recommendations. The Commission may also submit such other reports to the Congress as it deems appropriate, and shall make reports to the public in the United States and abroad to develop a better understanding of and support for the programs conducted by the Agency.

(c) The Commission shall have no authority with respect to the Board of Foreign Scholarships or the United States National Commission for UNESCO.

Section 9. Abolitions and Supersessions

(a) The following are hereby abolished:

(1) The United States Information Agency, including the offices of Director, Deputy Director, Deputy Director (Policy and Plans) (5 U.S.C. 5316(67)), Associate Director (Policy and Plans) (5 U.S.C. 5316(103)), and additional offices created by section 1(d) of Reorganization Plan No. 8 of 1953 (22 U.S.C. 1461 note), of the United States

Information Agency, provided that, pending the initial appointment of the Director, Deputy Director and Associate Directors of the Agency their functions shall be performed temporarily, but not for a period in excess of sixty (60) days, by such officers of the Department of State or of the United States Information Agency as the President shall designate;

(2) One of the offices of Assistant Secretary of State provided for in section 1 of the Act of May 26, 1949, c.143, 63 Stat. 111, as amended (22 U.S.C. 2652), and in section 5315(22) of title 5 of the United States Code;

(3) The United States Advisory Commission on International Educational and Cultural Affairs (22 U.S.C. 2456(b));

(4) The United States Advisory Commission on Information (22 U.S.C. 1466-1468);

(5) All functions vested in or related to the United States Advisory Commission on International Educational and Cultural Affairs and the United States Advisory Commission on Information that are not transferred to the Director by section 7 or consolidated in the Commission by section 8 of this Reorganization Plan;

(6) The Advisory Committee on the Arts, all functions thereof, and all functions relating thereto (22 U.S.C. 2456(c)); and

(7) Section 3(e) of the Act of August 1, 1956, c.841, 70 Stat. 890 (22 U.S.C. 2670(e)).

(b) Sections 1, 2(a)(2), 2(b), 2(c)(3), 3, 4, and 5 of Reorganization Plan No. 8 of 1953 (22 U.S.C. 1461 note) are hereby superseded.

Section 10. Other Transfers

So much of the personnel, property, records, and unexpended balances of appropriations, allocations and other funds employed, used, held, available, or to be made available in connection with the functions transferred or consolidated by this Reorganization Plan, as the Director of the Office of Management and Budget shall determine, shall be transferred to the appropriate department, agency, or commission at such time or times as the Director of the Office of Management and Budget shall provide, except that no such unexpended

balances transferred shall be used for purposes other than those for which the appropriation was originally made. The Director of the Office of Management and Budget shall provide for terminating the affairs of all agencies, commissions, and offices abolished herein and for such further measures and dispositions as such Director deems necessary to effectuate the purposes of this Reorganization Plan.

Section 11. Effective Date

This Reorganization Plan shall become effective at such time or times, on or before July 1, 1978, as the President shall specify, but not sooner than the earliest time allowable under section 906 of title 5 of the United States Code.

TO THE CONGRESS OF THE UNITED STATES:

I transmit herewith Reorganization Plan No. 2 of 1977 to consolidate certain international communication, educational and cultural, and broadcasting activities of the United States Government. I am acting under the authority vested in me by the Reorganization Act, chapter 9 of title 5 of the United States Code. I am also acting pursuant to section 501 of the Foreign Relations Authorization Act, Fiscal Year 1978 (Public Law 95-105), which provides that my recommendations for reorganizing these activities be transmitted by October 31, 1977.

This reorganization will consolidate into a new agency, to be known as the Agency for International Communication, the functions now exercised by the State Department's Bureau of Educational and Cultural Affairs and the United States Information Agency.

The principal aspects of this proposal are:

-- The new agency will take over USIA's international communications programs (including the Voice of America) and the international educational and cultural exchange activities now conducted by the Bureau of Educational and Cultural Affairs.

-- The agency's Director will be the principal advisor on international information and exchange activities to the President, the National Security Council, and the Secretary of State. Under the direction of the Secretary of State, the Director will have primary responsibility within the Government for the conduct of such activities. The Director, the Deputy Director and the Associate Directors of the new agency will be confirmed by the Senate.

-- The two commissions that now advise USIA and the Bureau of Educational and Cultural Affairs will be combined into a single seven-member commission. Members of this nonpartisan commission will be chosen from fields related to the agency's mission. The commissioners will be appointed by the President and confirmed by the Senate.

The purpose of this reorganization is to broaden our informational, educational and cultural intercourse with the

world, since this is the major means by which our government can inform others about our country, and inform ourselves about the rest of the world.

The new Agency for International Communication will play a central role in building these two-way bridges of understanding between our people and the other peoples of the world. Only by knowing and understanding each other's experiences can we find common ground on which we can examine and resolve our differences.

The new agency will have two distinct but related goals:

- o To tell the world about our society and policies -- in particular our commitment to cultural diversity and individual liberty.

- o To tell ourselves about the world, so as to enrich our own culture as well as to give us the understanding to deal effectively with problems among nations.

As the world becomes more and more interdependent, such mutual understanding becomes increasingly vital. The aim of this reorganization, therefore, is a more effective dialogue among peoples of the earth. Americans -- mostly immigrants or the descendants of immigrants -- are particularly well suited to enter into such an undertaking. We have already learned much from those who have brought differing values, perspectives and experiences to our shores. And we must continue to learn.

Thus the new agency will lay heavy emphasis on listening to others, so as to learn something of their motivations and aspirations, their histories and cultures.

Several principles guided me in shaping this reorganization plan. Among the most important were:

- Maintaining the integrity of the educational and cultural exchange programs is imperative. To this end, the plan retains the Board of Foreign Scholarships, whose strong leadership has done so much to insure the high quality of the educational exchange program. In addition, I intend to nominate an Associate Director who will be responsible for the administration and supervision of educational and cultural functions consolidated in the new Agency. The responsibilities presently exercised by the Department of State in relation to the Center for Technical and Cultural

Interchange Between East and West, Inc., will be transferred to the new agency without alteration.

-- Keeping the Voice of America's news gathering and reporting functions independent and objective. The Voice's charter, enacted into law in 1976, provides that "VOA news will be accurate, objective, and comprehensive"; that VOA will "present a balanced and comprehensive projection of significant American thought and institutions"; and that VOA will present U.S. policies "clearly and effectively, and will also present responsible discussion and opinion on these policies." Under this Administration, VOA will be solely responsible for the content of news broadcasts -- for there is no more valued coin than candor in the international marketplace of ideas. I also plan to nominate an Associate Director who will be responsible for the administration and supervision of the Voice of America.

-- The new agency's activities must be straightforward, open, candid, balanced, and representative. They will not be given over to the advancement of the views of any one group, any one party or any one Administration. The agency must not operate in a covert, manipulative, or propagandistic way.

-- Rights of U.S. Information Agency and State Department employees must be respected. In the new agency, their career achievements will be recognized and the best possible use made of their professional skills and abilities.

The Director of the new agency will assess and advise on the impact on worldwide public opinion of American foreign policy decisions. The Agency will coordinate the international information, educational, cultural and exchange programs conducted by the U.S. Government and will be a governmental focal point for private U.S. international exchange programs. It will also play a leading role within the U.S. Government in our efforts to remove barriers to the international exchange of ideas and information.

It is not practicable to specify all of the expenditure reductions and other economies that will result from the proposed reorganization, and therefore I do not do so. The reorganization will result in greater efficiency by unifying in Washington the management of programs which are already administered in a consolidated manner in the field. For example, field officers will no longer report to two separate sets of supervisors and headquarters at home.

This plan abolishes the functions of the Advisory Committee on the Arts authorized by section 106(c) of the Mutual Educational and Cultural Exchange Act of 1961, as amended (22 U.S.C. 2456(c)). Also abolished, as a result of the consolidation of certain functions of the United States Advisory Commission on Information and the United States Advisory Commission on International Educational and Cultural Affairs in the United States Advisory Commission on International Communication, Cultural and Educational Affairs, are the functions authorized by section 603 of the United States Information and Educational Exchange Act of 1948, as amended (22 U.S.C. 1468) (requiring submission by the United States Advisory Commission on Information of a quarterly report to the Director of USIA and a semiannual report to the Congress). The new commission will report annually and at such other times as it deems appropriate (as does the existing Advisory Commission on International Educational and Cultural Affairs). Since appointments of all members of the new commission will be on a nonpartisan basis, as has been the case with the Advisory Commission on International Educational and Cultural Affairs, the requirement of section 602(a) of the U.S. Information and Educational Exchange Act (22 U.S.C. 1467(a)) that not more than three members of the Advisory Commission on Information shall be of the same political party is abolished.

Various obsolete or superseded functions under Reorganization Plan No. 8 of 1953 (22 U.S.C. 1461 note), which created the USIA, are superseded by this plan. Finally, the Plan abolishes a provision authorizing the Secretary of State to pay the expenses of transporting the bodies of participants in exchange programs who die away from home, since State no longer will conduct such programs (22 U.S.C. 2670(e)). All functions abolished by the reorganization are done so in compliance with section 903(b) of title 5 of the United States Code.

After investigation, I have found that this reorganization is necessary to carry out the policy set forth in section 901(a) of title 5 of the United States Code. The provisions in this Plan for the appointment and pay of the Director, Deputy Director, and Associate Directors of the Agency have been found by me to be necessary by reason of the reorganization made by the plan and are at a rate applicable to comparable officers in the executive branch.

In presenting this plan, I ask the support of Congress to strengthen and simplify the machinery by which we carry out these important functions of the United States Government.

Such action will make us better able to project the great variety and vitality of American life to those abroad, and to enrich our own lives with a fuller knowledge of the vitality and variety of other societies.

The new Agency for International Communication will help us demonstrate "a decent respect for the opinions of mankind," and to deal intelligently with a world awakening to a new spirit of freedom.

JIMMY CARTER

THE WHITE HOUSE

October 6, 1977

THE WHITE HOUSE

WASHINGTON

October 3, 1977


MEMORANDUM FOR

ERIC HIRSCHHORN
ACTING DIRECTOR, INTERNATIONAL AFFAIRS
OFFICE OF MANAGEMENT AND BUDGET

SUBJECT: NSC Comments on USIA/CU Reorganization Plan

The NSC staff has reviewed the OMB-prepared text of the President's plan to reorganize the international information, educational, cultural and broadcasting activities located within the United States Government. As written, the plan presents only two difficulties:

- The name proposed for the new agency is atrocious. We propose that it be called the United States Information and Cultural Agency or the United States Information and Cultural Exchange Agency. To call the new agency the International Communications and Exchange Agency makes it sound like a stock exchange. We prefer the name United States Information and Cultural Agency because it is more high sounding and less political and ideological in overtone. It is not a communications agency which refers to technical communications but rather it is an information agency to inform the world of U.S. policy and goals. The agency should clearly be identified with the United States, as USIA has been for the past 25 years.
- The phrase in line 41, "Under the direction of the Secretary of State..." is too strong and is contrary to the sense of the President's reorganization decision, i.e., that the new agency should have a relationship to State analogous to that of ACDA. "Under the direction" implies that the agency is subordinate to State, which the rest of the text does not bear out. For instance, the paragraph which begins at line 186 describes a cooperative relationship between State and the new agency which is not subordinate. A better phrase would be "under the guidance of the Secretary of State" or "in consultation with the Secretary of State." This would better represent the White House position.


Jerrold L. Schecter
Director, Congressional Relations
National Security Council

DEPUTY UNDER SECRETARY OF STATE
FOR MANAGEMENT
WASHINGTON

MEMORANDUM

TO: Peter Szanton
President's Reorganization Project

SUBJECT: CU-USIA Reorganization

I attach annotated copies of the draft Reorganization Plan and Presidential Message showing the changes the Department would like.

I regard as particularly important the following matters:

A. The Plan

1. The statement of purpose. I think that it is essential that the mission of the new agency be stated in its basic document--the plan. I appreciate the technical objections to this, but I think the matter is so fundamental that they should be set aside. As you know, a common criticism of USIA in the past has been that it lacked such a statement. I do not believe that the message is an adequate vehicle for a matter of this importance.

2. Relationship of the Director to the Secretary. Line 47. Please remove the sentence "The Director shall report to the President and the Secretary of State." This is confusing and is not in the ACDA Act. Therefore, I do not believe it is what the President intended.

B. The Message

Secretary's guidance responsibilities. While the message and plan state that the agency will be under the direction of the Secretary, that is such

a general phrase that additional specificity is necessary. Therefore please insert at line 179 the following language (also from the September 21 State/USIA draft message):

"To reinforce this aspect of the plan, I am also directing the Secretary of State to provide timely guidance to the Director for his use in program, policy, and budgetary planning and to work toward a consolidation of the inspection of the activities and programs of the Agency under the Inspector General of the Foreign Service."

A handwritten signature in dark ink, appearing to read "Ben H. Read". The signature is stylized, with a large, looped initial "B" and a cursive "H" and "R".

Ben H. Read

Attachments:

Draft Reorganization Plan and
Presidential Message.

THE WHITE HOUSE
WASHINGTON

Honorable John Sparkman
Chairman
Committee on Foreign Relations
United States Senate
Washington, D. C. 20510

Dear Mr. Chairman:

Section 501 of the Foreign Relations Authorization Act, Fiscal Year 1978 (Public Law 95-105), requires me to transmit to you by October 31, 1977, my recommendations for reorganizing the international information, education, cultural, and broadcasting activities of the United States Government.

I have today transmitted to the Congress Reorganization Plan No. 2 of 1977, which will reorganize these activities. I trust that you will agree that the transmission of this plan and the accompanying message satisfies the requirement of section 501 and enclose copies of both documents herewith.

As required by section 501, I have taken into account in formulating the plan and message the findings and reports of the Panel on International Information, Education, and Cultural Relations, the Commission on the Organization of the Government for the Conduct of Foreign Policy, the General Accounting Office, and the United States Advisory Commission on Information.

I firmly believe that this reorganization will enhance all of the programs that will be conducted by the new agency created by the plan. I earnestly solicit your support for the proposal.

Sincerely,

Enclosures

THE WHITE HOUSE

WASHINGTON

Honorable Clement Zablocki
Chairman
Committee on International Relations
House of Representatives
Washington, D. C. 20515

Dear Congressman Zablocki:

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Enclosures

THE WHITE HOUSE
WASHINGTON

October 11, 1977

Stu Eizenstat

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

WEEKLY DOMESTIC POLICY STAFF REPORT

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
/	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION
FYI

	MONDALE
	COSTANZA
/	EIZENSTAT
	JORDAN
	LIPSHUTZ
	MOORE
	POWELL
	WATSON
	LANCE
	SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
/	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THIS PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

October 7, 1977

C

MEMORANDUM FOR: THE PRESIDENT
FROM: STU EIZENSTAT *Stu*
SUBJECT: Domestic Policy Staff Weekly Status Report

HEALTH

Hospital Cost Containment: Both House subcommittees are now marking up the bill, although Ways and Means had difficulty obtaining a quorum. Senator Talmadge will introduce a revised version of his bill this week, and is holding hearings beginning October 11.

Black Lung: Different black lung bills have passed the House and Senate. We have obtained commitments from Congressman Perkins to support those sections of the Senate bill which provide that benefits will come from an industry-supported trust fund rather than from general revenues. We are working with OMB and the Labor Department to get the conference to modify those sections of the House and Senate bills which are unreasonably costly.

ECONOMICS AND BUSINESS

Tax Reform: When you have made your decisions, we will begin working on the delivery of the package to Congress and the public. We will be back to you shortly with a suggested timetable. We are also discussing with Larry Woodworth a coordinated effort (possibly involving you and Speaker O'Neill) to get Chairman Ullman to agree to hold several weeks of hearings during the recess.

Steel Industry: We will be working with an interagency task force chaired by Tony Solomon to develop overall Administration strategy toward the domestic and international problems of the U.S. steel industry.

**Electrostatic Copy Made
for Preservation Purposes**

TRANSPORTATION

Water User Charge: Decision memo will be to you today.

EMPLOYMENT

Humphrey-Hawkins: Second meeting with principals on timetable, goals, and unemployment trade-off was held on October 5.

Black Unemployment: Analysis will be in to you by Tuesday.

CIVIL RIGHTS AND JUSTICE

Undocumented Aliens: Legislation has been sent to Congress and hearings will be scheduled soon.

Morris Dees Memo on Death Penalty: We have met with the Justice Department and have drafted a memo for their approval. We will submit it as soon as we receive it.

Interdepartmental Committee: The Interdepartmental Committee will be meeting on October 12 to begin work on the anti-crime program.

CIVIL SERVICE MATTERS

Hatch Act Reform: Hearings have been completed in the Senate. We are working with the CSC, Justice and Senate staff to develop amendments to the bill. IRS and CIA concerns about their employees have been resolved. A memo on State's employees will be in today.

Executive Service Reorganization Proposal: We continue to follow reorganization team efforts; Alan Campbell is preparing a decision memo. It will be circulated to cabinet members for comment and then to you.

COMMUNICATIONS

Public Broadcasting: The message and legislation have been released. We expect a hearing in the House next week.

OTP/Commerce Reorganization: An Executive Order has been drafted that resolves the dispute between OMB and Commerce by clarifying their roles; we are circulating it to the interested House and Senate committees for their comments.

Minority Ownership: We are working with the agencies to develop a program to increase minority ownership of broadcast and cable TV facilities.

Telephone Eavesdropping: NSC is taking the lead on drafting a decision memo for you; we are participating.

HOUSING AND URBAN DEVELOPMENT

Urban Policy: We are continuing to meet intensively with the URPG assistant secretaries group and with a series of outside constituencies on urban policy. We are working with OMB on a special process to handle urban initiatives within the budget [framework] *imp*

SEC Report on New York - Municipal Bond Disclosure: Senator Williams will introduce legislation creating uniform standards on municipal bond disclosure. We will provide an analysis and recommendations as soon as we receive a draft of the bill.

Phase-out of FY '78 Economic Stimulus Package: We are working with Treasury to prepare an analysis of the fiscal problems of cities, and of the impact of the phase-out on the stimulus package; due in mid-October.

EDUCATION

Quality Education Roundtable: Invitations have gone out for the quality education roundtable to be held in the White House, Tuesday, October 25, 1977.

Expiring Legislation: We have not received HEW's proposals for expiring education legislation. When we do, we will begin informal discussions with interested education and civil rights groups.

FY 1979 Budget: Identification of issues and policy problems in the FY 1979 Education Division budget of HEW has been completed.

Minorities in Science and Engineering: An interagency effort to increase the number of minority students competent to enter science and engineering programs at the postsecondary level has begun under the aegis of the Federal Interagency Committee on Education.

Department of Education: The Senate Government Relations Committee has scheduled hearings on the Ribicoff bill to create a Department of Education for October 12 through 14. However, Administration testimony at this time is not necessary.

POSTAL SERVICE

Postal Service: The House Post Office Committee is scheduled to mark-up the Postal Reform bill on Wednesday, October 12. Committee passage is expected but the House leadership has not indicated that the bill has either high priority or their support. The Administration is opposed to most of the substantive sections of the omnibus bill.

HUMAN RESOURCES

Social Security: The Finance committee remains deadlocked between a plan offered by Senator Nelson which relies on wage base increases and a plan by Senator Curtis which relies on tax rate increases. We are working with Frank Moore and HEW to move Senators Bentsen, Packwood and Danforth from supporting Curtis to supporting Nelson. The Ways and Means committee should finish marking up the bill this week. Their plan relies primarily on wage base increases. Only the Nelson plan includes a higher wage base for the employer than the employee. If the Nelson plan can prevail an acceptable compromise can probably be fashioned in the conference committee.

Welfare Reform: We have met with the Vice President, Secretary Califano and Senator Moynihan to discuss the Senator's position on the welfare reform proposal. He is primarily concerned by our lack of support for his \$1 billion fiscal relief bill. We are exploring possibilities of working with him to provide some interim fiscal relief in the period between the passage of the reform program and implementation in 1981, but clearly tied to passage of our reform program

Indochinese Refugees: Within the next week you should receive the report of the interagency committee on future policy regarding refugees in Indochina. The report recommends a series of responses which envision some future immigration to the U.S. as well as encouragement of international efforts to resettle the refugees in third countries.

OPENNESS AND INTEGRITY IN GOVERNMENT

Revision of Security Classification System: A draft Executive Order reflecting your decisions has been circulated to the agencies and to groups outside the government. Comments are due October 14.

Executive Order on Logging: Justice draft is now being redrafted in light of agency comments. Draft will be to you no later than October 15.

Lobby Law Reform: Final House mark-up put off until January. We will see key House committee members in the interim about our amendments. Senate hearings will resume in January.

REGULATORY REFORM PROJECTS

Regulatory Procedures: The Reorganization Project has redrafted the proposed guidelines on writing and "sunsetting" regulations to incorporate your comments as well as the comments received from the Cabinet. The draft will be circulated for clearance this week.

AGRICULTURE AND RURAL DEVELOPMENT

Crop Insurance/Disaster Payments Reform: A decision memo on this topic will be to you this week.

Sugar: An international sugar agreement now appears likely. Negotiation of final details to be completed this week.

USDA Reorganization: Secretary Bergland announced an internal reorganization this past Wednesday that will reduce the number of agencies and offices in the Department by 14. Reverberations (some legitimate) can be expected, since some people believe there was little internal consultation.

ENERGY

Clinch River Breeder Reactor: Veto message and schedule for use of carry-over funds is in preparation.

Non-Proliferation Legislation: Analysis of House and Senate bills in preparation by the State Department. Memo to you by October 12. Cy Vance will be sending a letter to Senator Byrd requesting Senate action on the bill this session. It would be helpful if you could also mention this to Byrd. The bill should not take much time in the Senate.

Spent Fuel Policy: Scheduled for announcement October 14.

Oil Imports: We are working with Schlesinger to develop a more detailed analysis of options for curbing imports.

Phantom Taxes: Memo to you by October 11.

Energy Production Conference: Several meetings have been held with Governor's Congerence Staff. Now waiting for responses from NGC on agenda items.

National Energy Act - Presidential Statement: Working with Schlesinger's staff and Jim Fallows to draft a statement aimed at generating public support for the Administration plan and the House-passed bill. Draft to you by October 14. Will also work with Jody on a format or forum for the statement.

Energy Impacts: An interagency working group has prepared a paper on federal energy impact assistance. We are working with Jack Watson's staff, DOE and the Governor's Conference on how to proceed from here.

NATURAL RESOURCES

Redwoods: The Administration's redwoods park bill is stalled in the House Rules Committee. The Senate Energy and Natural Resources Committee has concluded hearings and appears ready to mark up and report a redwoods bill to the Senate floor. Passage this session is very important to prevent new logging in critical areas. Working with Frank Moore's staff and Interior.

Western Trip: We are working with other White House units and Secretary Andrus on Denver trip issues, particularly water.

Water Policy Study: We are working with Interior on consultation with Congress and states.

Corps of Engineers' New Missions: We are working with OMB Reorganization staff. Survey has gone out to all agencies to determine projects and programs which might benefit from Corps involvement. Return date, November 15.

MISCELLANEOUS

Congressional Veto Message: We continue to work with Bob Lipshutz and Justice on a message that will be submitted shortly before Congress adjourns.

Census: A joint OMB-Domestic Policy Staff memorandum is on its way which will suggest administrative options aimed at reducing the expected undercount in the 1980 census.